**WHEREAS**, the mission of the Federal Emergency Management Agency (FEMA) of the Department of Homeland Security is to support our citizens and first responders to ensure that as a nation we work together to build, sustain, and improve our capability to prepare for, protect against, respond to, recover from, and mitigate all hazards; and

WHEREAS, FEMA makes assistance available to States, Territories, Commonwealths, local governments, Federally recognized Indian Tribes (Tribes), nonprofit organizations, institutions of higher education, individuals, and other eligible entities through programs set forth in Appendix A (Programs), pursuant to the Homeland Security Act of 2002, Pub. L. No. 107-296 (2002) (codified as amended at 6 U.S.C. § 101 *et seq.*); Robert T. Stafford Disaster Relief and Emergency Assistance Act, Pub. L. No. 93-288 (1974) (codified as amended at 42 U.S.C. § 5121 *et seq.*, (Stafford Act); the National Flood Insurance Act of 1968, Pub. L. No. 90-448 (1968) (codified as amended at 42 U.S.C. § 4001 *et seq.*);) the Post-Katrina Emergency Management Reform Act of 2006, Pub. L. No. 109-295 (2006) (codified as amended at 6 U.S.C. § 741 *et seq*); implementing regulations contained in Title 44 of the Code of Federal Regulations (CFR), Executive Order 13407, *Public Alert and Warning System*, (2006), and such other acts, executive orders, or implementing regulations as are enacted from time to time; and

WHEREAS, FEMA has determined that implementation of these Programs may result in Undertakings [as defined by 54 U.S.C. § 300320 and 36 CFR § 800.16(y)] that may affect properties in the State of Texas (State) that are listed in or eligible for listing in the National Register of Historic Places (National Register) pursuant to 36 CFR Part 60 (historic properties); and FEMA has consulted with the Texas Historical Commission, as the State Historic Preservation Officer (SHPO), pursuant to Section 106 of the National Historic Preservation Act (NHPA), Pub. L. No. 89-665 (1966) (codified as amended at 54 U.S.C. § 306108), and the regulations implementing Section 106 of the NHPA (Section 106) at 36 CFR Part 800 (Protection of Historic Properties); and

**WHEREAS**, FEMA, the Advisory Council on Historic Preservation (ACHP), and the National Conference of State Historic Preservation Officers (NCSHPO) have determined that FEMA's Section 106 requirements can be more effectively and efficiently implemented and delays to the delivery of FEMA assistance minimized if a programmatic approach is used to stipulate roles and responsibilities, exempt certain Undertakings from Section 106 review, establish protocols for consultation, facilitate identification and evaluation of historic properties, and streamline the assessment and resolution of adverse effects; and

**WHEREAS**, FEMA has developed a Prototype Programmatic Agreement (FEMA Prototype Agreement) pursuant to 36 CFR § 800.14(b)(4) in consultation with the ACHP and NCSHPO to

serve as a basis for negotiation of a State/Tribal specific Programmatic Agreement (Agreement) with the SHPO, State/Tribal Emergency Management Agency, and/or participating Tribe(s); and

**WHEREAS**, FEMA executed an Agreement with the SHPO and Texas Division of Emergency Management (TDEM) on September 11, 2014 (2014 Agreement), that conformed to the FEMA Prototype Agreement as designated by the ACHP on December 17, 2013, and therefore did not require the participation or signature of the ACHP; and

WHEREAS, the 2014 Agreement expired on September 11, 2021; and

**WHEREAS**, this Agreement also conforms to the FEMA Prototype Agreement as designated by the ACHP on December 17, 2013, and therefore does not require the participation or signature of the ACHP; and

**WHEREAS**, in order to implement its Programs, FEMA will provide assistance to the State, which will in turn provide assistance to eligible Subrecipients, and as such FEMA has invited the TDEM, the Recipient responsible for administering funds provided under the Programs, to execute this Agreement as an Invited Signatory; and

WHEREAS, FEMA also may directly perform its own Undertakings pursuant to this Agreement; and

**WHEREAS**, in anticipation or in the immediate aftermath of an event, impacted communities and the State of Texas, and/or affected Tribes, may conduct critical preparedness, response and recovery activities to safeguard public health and safety and to restore vital community services and functions before, during, and/or following an event. Some of these activities may become Undertakings requiring Section 106 review subject to the terms of this Agreement, and FEMA shall coordinate the appropriate review as warranted; and

**WHEREAS**, FEMA has determined that its Programs may result in Undertakings with the potential to affect historic properties having religious and cultural significance to Tribes including sites that may contain human remains and/or associated cultural items; and

WHEREAS, FEMA may invite additional Tribes that have sites of religious and cultural significance to enter into the terms of this Agreement as invited Signatories or concurring parties in accordance with 36 CFR § 800.14(f), and nothing in this Agreement prevents a Tribe from entering into a separate Programmatic Agreement or other agreement with FEMA for administration of FEMA Programs; and

WHEREAS, FEMA recognizes that the Absentee Shawnee Tribe of Oklahoma, Alabama-Coushatta Tribe of Texas, Apache Tribe of Oklahoma, Caddo Nation, Choctaw Nation of Oklahoma, Comanche Nation, Delaware Nation, Fort Sill Apache Tribe of Oklahoma, Jena Band of Choctaw Indians, Jicarilla Apache Nation, Kialegee Tribal Town, Kickapoo Traditional Tribe of Texas, Kiowa Tribe, Mescalero Apache Tribe, Muscogee (Creek) Nation, Osage Nation, Quapaw Nation, Thlopthlocco Tribal Town, Tonkawa Tribe of Indians of Oklahoma, United Keetoowah Band of Cherokee Indians, Wichita and Affiliated Tribes and Ysleta del Sur Pueblo may have sites of religious and cultural significance on or off Tribal Lands [as defined in 36 CFR  800.16(x)], and in meeting its Federal trust responsibility, FEMA has engaged in governmentto-government consultation with Tribe(s), and pursuant to 36 CFR § 800.2 (c)(2)(ii)(E) has invited the Tribe(s) to enter into an agreement that specifies how FEMA and the Tribe(s) will carry out Section 106 responsibilities, including the confidentiality of information; and

**WHEREAS**, the Absentee Shawnee Tribe of Oklahoma, Alabama-Coushatta Tribe of Texas, Choctaw Nation of Oklahoma, Comanche Nation, Jicarilla Apache Nation, Kialegee Tribal Town, Mescalero Apache Tribe, Muscogee (Creek) Nation, Osage Nation, Quapaw Nation, Thlopthlocco Tribal Town, Wichita and Affiliated Tribes and Ysleta del Sur Pueblo have assumed the responsibilities of the SHPO in its/their Tribal lands through appointment of a Tribal Historic Preservation Officer (THPO) in accordance with Section 101 of the NHPA, and FEMA shall consult with the THPO in lieu of the SHPO for Undertakings occurring on or affecting its/their Tribal lands; and

WHEREAS, notwithstanding the aforementioned invitation to enter into an agreement, FEMA has invited the Absentee Shawnee Tribe of Oklahoma, Alabama-Coushatta Tribe of Texas, Apache Tribe of Oklahoma, Caddo Nation, Choctaw Nation of Oklahoma, Comanche Nation, Delaware Nation, Fort Sill Apache Tribe of Oklahoma, Jena Band of Choctaw Indians, Jicarilla Apache Nation, Kialegee Tribal Town, Kickapoo Traditional Tribe of Texas, Kiowa Tribe, Mescalero Apache Tribe, Muscogee (Creek) Nation, Osage Nation, Quapaw Nation, Thlopthlocco Tribal Town, Tonkawa Tribe of Indians of Oklahoma, United Keetoowah Band of Cherokee Indians, Wichita and Affiliated Tribes and Ysleta del Sur Pueblo to enter into this Agreement as a Signatory party to fulfill the requirements of Section 106; and

**WHEREAS**, as of the date of this Agreement no Tribe(s) have agreed to enter into a separate Programmatic Agreement or other agreement with FEMA; and

**WHEREAS**, the terms of this Agreement shall not apply to Undertakings on or affecting Tribal lands without prior execution of the Agreement by the affected Tribe(s); and

**WHEREAS**, for the review of specific Undertakings under this Agreement, FEMA may invite other agencies, organizations, and individuals to participate as consulting parties; and

WHEREAS, the definitions in 36 CFR § 800.16 apply to this Agreement; and

**NOW, THEREFORE**, FEMA, SHPO, and TDEM agree that FEMA Programs in the State of Texas shall be administered in accordance with the following Stipulations to satisfy FEMA's Section 106 and Section 110 responsibilities for all resulting Undertakings, and effectively integrate historic preservation compliance considerations into the delivery of FEMA assistance. FEMA will not authorize implementation of an individual Undertaking in Texas until Section 106 review is completed pursuant to this Agreement.

#### **STIPULATIONS**

To the extent of its legal authority, and in coordination with the other Signatories, FEMA shall ensure that the following measures are implemented:

#### I. GENERAL

#### A. Applicability

- 1. The execution of this Agreement supersedes the terms of the 2014 Agreement which expired September 11, 2021, but remained effective for Declarations made prior to its expiration in order to minimize delays in delivery of FEMA assistance.
- 2. For FEMA Undertakings that also are within the jurisdiction of the Federal Communications Commission (FCC) and within the scope of its Section 106 Programmatic Agreements for communication facilities, FEMA defers Section 106 review in accordance with the ACHP Program Comment, as amended on July 31, 2020 (Program Comment to Avoid Duplicative Reviews for Wireless Communications Facilities Construction and Modification | Advisory Council on Historic Preservation (achp.gov)). The approval of funding for the FEMA Undertaking shall be conditioned upon the compliance of the Subrecipient with the FCC's applicable Section 106 review, including any required consultation with Tribes. FEMA shall notify the SHPO/THPO when it applies the ACHP Program Comment to an Undertaking. FEMA remains responsible for any FEMA Undertakings it determines are outside the jurisdiction of FCC.
- 3. FEMA will assess proposed Undertakings that are in Section 106 review on the date of execution of this Agreement. FEMA may complete this review pursuant to the ongoing process; for an Undertaking that has been completely reviewed, FEMA will review any change in scope of work pursuant to this Agreement, unless an existing Memorandum of Agreement (MOA) or Secondary Programmatic Agreement (Secondary Agreement) requires otherwise.
- 4. In the event of a Stafford Act major disaster or emergency declaration (Declaration), State, Tribal and local governments may lack the capability to perform or to contract for emergency work, and instead request that the work be accomplished by a Federal agency. FEMA may perform this work directly, or through a mission assignment (MA), may direct appropriate Federal agencies to perform the work pursuant to Titles IV and V of the Stafford Act and 44 CFR Part 206. This Agreement shall apply to such Federal assistance undertaken by or directed by FEMA.
- 5. FEMA may utilize this Agreement to fulfill its Section 106 responsibilities and those of other Federal agencies that designate FEMA as the lead Federal agency pursuant to 36 CFR § 800.2(a)(2) with appropriate notification to the other Signatories and the ACHP regarding Undertakings that fall within the scope of this

Agreement. When FEMA is not designated as the lead Federal agency, all Federal agencies, including FEMA, remain individually responsible for their compliance with Section 106. This provision does not prevent FEMA from recognizing another Federal agency as lead Federal agency for specific Undertakings as appropriate.

- 6. If another Federal program or Federal agency has concluded Section 106 consultation review and approved an Undertaking within the past five (5) years, FEMA has no further requirement for Section 106 review provided that FEMA:
  - a. confirms that the scope and effect [as defined by 36 CFR § 800.16(i)] of its Undertaking are the same as that of the Undertaking reviewed by the previous agency, and SHPO or Tribal consultation and concurrence is documented.
  - b. determines that the previous agency complied with Section 106 appropriately; and,
  - c. adopts the findings and determinations of the previous agency

FEMA shall document these findings to the project file in order to confirm that the requirements of Section 106 have been satisfied. Should FEMA, in consultation with SHPO determine that the previous Section 106 review was insufficient or involved interagency disagreements about eligibility, effect, and/or treatment measures, FEMA shall conduct additional Section 106 consultation in accordance with the terms of this Agreement.

- 7. With the written concurrence of the Signatories, other Federal agencies providing financial assistance for the type of activities covered under the terms of this Agreement, as outlined in Appendix A, may satisfy their Section 106 responsibilities for such activities by accepting and complying in writing with the terms of this Agreement.
  - Other Federal Agencies may include States, Tribes, and units of local government who have assumed environmental responsibilities of the U.S. Department of Housing and Urban Development, and acting as the Responsible Entity pursuant to 24 CFR Part 58, are responsible for environmental review, decision-making and action.
  - b. In such situations, the other Federal Agency shall notify the Signatories in writing of its intent to use this Agreement to achieve compliance with its Section 106 requirements and consult with the Signatories regarding its Section 106 compliance responsibilities. Resumes of staff who meet the Secretary's Professional Qualification Standard(s) and will review Tier II projects in accordance with Appendix B of this Agreement shall be provided to FEMA and the SHPO/THPO.

- 8. FEMA has determined that the following types of activities have limited or no potential to affect historic properties and FEMA has no further Section 106 responsibilities with regards to them, pursuant to 36 CFR § 800.3(a)(1):
  - a. Pursuant to 44 CFR § 206.110(m), assistance to individuals and households provided under 44 CFR Part 206, Subpart D and Section 408 of the Stafford Act, including funding for owner-occupied home repair, content replacement, personal property, transportation and healthcare expenses, is exempt from the provisions of Section 106. For ground disturbing activities, and construction related to 44 CFR §§ 206.117(b)(1)(ii) (temporary housing), 206.117(b)(3) (replacement housing), 206.117(b)(4) (permanent housing construction), 206.117(c)(1)(vi) (privately-owned access routes) and rental units (multi-family repair), FEMA will conduct Section 106 review.
  - b. Administrative actions such as personnel actions, travel, procurement of services, supplies (including vehicles and equipment) for the support of day-today and emergency operational activities, and the temporary storage of goods provided storage occurs within existing facilities or on previously disturbed soils.
  - c. Preparation, revision, and adoption of regulations, directives, manuals, and other guidance documents.
  - d. Granting of variances, and actions to enforce Federal, State, Tribal, or local codes, standards or regulations.
  - e. Monitoring, data gathering, and reporting in support of emergency and disaster planning, response and recovery, and hazard activities.
  - f. Research and development of hazard warning systems, hazard mitigation plans, codes and standards, and education/public awareness programs.
  - g. Assistance provided for planning, studies, design and engineering costs that involve no commitment of resources other than staffing and associated funding.
  - h. Assistance provided for training, management and administration, exercises, and mobile/portable equipment purchases; with the exception of potential ground-disturbing activities and modification of existing structures.
  - i. Community Disaster Loans for funding to perform governmental functions for any eligible jurisdiction in a designated disaster area that has suffered a substantial loss of tax and other revenue pursuant to Section 417 of the Stafford Act.
  - j. Acquisition or lease of existing facilities where planned uses conform to past use or local land use requirements.

- k. Funding the administrative action of acquiring properties in buyout projects, including the real estate transaction, but excluding demolition.
- 1. Reimbursement of a Subrecipient's insurance deductible when the deductible is the total FEMA eligible cost for the project.
- m. Labor, equipment and materials used to provide security in the Declaration area, including lease, rental, purchase or repair of equipment or vehicles and payment for staff and contract labor.
- n. Application of pesticides or other forms of vector control to reduce adverse public health effects, including aerial and truck-mounted spraying.
- o. Unemployment assistance pursuant to Section 410 of the Stafford Act.
- p. Distribution of food coupons pursuant to Section 412 of the Stafford Act.
- q. Legal services pursuant to Section 415 of the Stafford Act.
- r. Crisis counseling pursuant to Section 412 of the Stafford Act.
- 9. Any FEMA Programs authorized by the United States Congress in the future may be included in this Agreement in accordance with Stipulation IV.A, Amendments. Any change in the FEMA name, Programs, or organizational structure will not affect this Agreement.

#### **B.** Roles and Responsibilities of the Signatories

- 1. <u>FEMA</u>
  - a. FEMA shall use Federal, Tribal, State, Subrecipient, or contractor staff whose qualifications meet the Secretary's *Professional Qualifications* set forth in the Federal Register at 48 Fed. Reg. 44716-01 (September 29, 1983), as amended (Qualified), in applying Second Tier Programmatic Allowances listed in Appendix B, completing identification and evaluation of historic properties, and making determinations of effects. FEMA shall review any National Register eligibility determination and make its own findings of effect resulting from the performance of these activities prior to submitting such determinations to the SHPO and participating Tribe(s). For any work conducted on non-federal public land, FEMA shall use Federal, Tribal, State, Subrecipient, or contractor staff who meet the professional qualifications set forth in 13 Texas Administrative Code § 26.4.
    - i. FEMA acknowledges that Tribes possess special expertise in assessing the National Register eligibility of properties with religious and cultural significance to them. Tribal leaders, and as appropriate, their representatives,

shall decide who meets qualifications/standards as defined by their Tribes for review of Undertakings affecting properties with religious and cultural significance to them.

- b. FEMA alone shall conduct all Section 106 consultation with Tribe(s). In accordance with 36 CFR § 800.2(c)(3), FEMA may authorize TDEM, or a Subrecipient through TDEM, to initiate the Section 106 process with the SHPO and other consulting parties, assist in identifying other consulting parties with a demonstrated interest in the Undertaking, and prepare any necessary analyses and documentation, but FEMA shall remain responsible for determinations of National Register eligibility and findings of effect recommended by the authorized party. FEMA shall follow the process set forth in Stipulation I.B.1(a), FEMA Roles and Responsibilities, and notify the SHPO in writing when a Recipient or Subrecipient has been authorized to initiate consultation on FEMA's behalf.
- c. Will make every effort to have *Qualified* FEMA staff coordinating directly with SHPO in accordance with 36 CFR §§ 800.4 (b-c) before following through with Stipulation I.B.1.b.
- d. Will ensure that documentation provided for review pursuant to this Agreement is consistent with the applicable SHPO guidelines for project submittal found at <u>http://www.thc.state.tx.us/project-review/what-send-project-review</u>, such as, but not limited to:
  - i. Architectural documentation of standing structures;
  - ii. For fieldwork: Council of Texas Archeologist's Standards and Guidelines, including Archeological Survey Standards for Texas and Guidelines for CRM Reports. Any work conducted on non-federal public land must comply with the Antiquities Code of Texas (9 Natural Resources Code § 191) and applicable rules in 13 Texas Administrative Code, Chapters 26 and 28; and
  - iii. For publications: The Secretary of the Interior's Standards and Guidelines for Historic Preservation, at https://www.nps.gov/tps/standards.htm
- e. Prior to authorizing the release of funds for individual Undertakings requiring grant conditions pursuant to this Agreement, FEMA shall inform TDEM of all stipulations and conditions and ensure that they are understood so they can be adequately conveyed to the Subrecipient. FEMA shall work in partnership with TDEM to provide Subrecipients with guidance on in-kind repair pursuant to The Secretary of the Interior's Standards for the Treatment of Historic Properties 2017 (Secretary's Standards), 36 CFR Part 68, or the most updated version, and techniques to avoid or minimize adverse effects to historic properties.

- f. Will provide the Signatories and the ACHP with an Annual Report about this Agreement for the previous calendar year, by March 31 of each year that the Agreement is in effect, unless all Signatories concur in an extension. The Report will summarize the Undertakings reviewed, and actions taken to implement the Agreement; will provide example projects, including their scopes of work; and will recommend any actions or revisions to be considered during the next calendar year. TDEM will assist FEMA in preparing this Report.
- g. Will confer annually and as necessary with the signatories to this Agreement within ninety (90) days after issuance of the annual report, to review the report and/or discuss issues and concerns in greater detail. TDEM will assist FEMA in initiating this discussion; which may be conducted by telephone, meeting, electronically, or other appropriate method of communication.
- h. Shall notify the SHPO and affected Tribe(s), as soon as practicable, following a Declaration to provide specific points of contact and other pertinent information about the Declaration.
- i. May convene an initial scoping meeting with the signatories and other interested parties as soon as practicable after each Declaration to address Declaration-specific issues and procedures.
- j. Shall ensure that all documentation resulting from Undertakings reviewed pursuant to this Agreement is consistent with applicable SHPO guidelines and the confidentiality provisions of 36 CFR § 800.11(c).
- 2. <u>SHPO</u>
  - a. Will participate in an initial scoping meeting for a Declaration.
  - b. Will participate in the review of Undertakings pursuant to this Agreement, including all actions FEMA authorizes another party to carry out on its behalf in accordance with Stipulation II.C.
  - c. Will provide FEMA with access to available information about historic properties in the disaster area, and guidance on related research to the best of SHPO's ability, including:
    - i. Records of designated historic properties (including those listed in the National Register and with state-level designation of Recorded Texas Historic Landmark and State Antiquities Landmark (buildings only)) via the Texas Historic Sites Atlas at https://atlas.thc.tx.gov; restricted archeological site information to qualified professionals via the Texas Archeological Sites Atlas; and information on significant underwater remote-sensing targets (with the potential to represent submerged cultural resources) that have

required avoidance margins is available from the THC Marine Archeology Program;

- ii. Historic Properties (including any known historic streets, roads or intersections) listed in or previously determined eligible for the National Register by the SHPO or Keeper of the National Register;
- iii. Properties recorded in the THC standing structures and archeological survey site files;
- iv. Unevaluated or under-evaluated historic properties in the Disaster area; and
- v. Geographic areas:
  - I). where sufficient cultural resource surveys have been conducted, and the survey results;
  - II). where there are not likely to be Historic Properties; and
  - III). where surveys have been conducted, but a high potential for unidentified or under-evaluated historic properties remains.
- d. Identify SHPO staff or consultants to assist FEMA with its Section 106 responsibilities, and identify, in coordination with FEMA, specific activities that SHPO may perform at FEMA's request.
- e. May delegate any of its responsibilities under this Agreement to a liaison(s) who is not a member of its staff to serve as a dedicated point of contact for consultation with FEMA. SHPO will consult with FEMA about the selection of the liaison(s); the scope of responsibilities delegated; and implementing procedures for the duties, actions, and decisions delegated. The delegation must be acceptable to FEMA, and formally documented. FEMA may provide funding for a liaison when applicable.
- f. Coordinate with FEMA to identify consulting parties, including any communities, organizations, or individuals that may have an interest in a specific Undertaking and its effects on historic properties.
- g. Will assist Subrecipients and other local jurisdictions in identifying debris staging, chipping, and disposal sites that will not affect Historic Properties.
- h. Participate in annual reviews convened by FEMA to review the effectiveness of this Agreement in Accordance with Stipulation I.B.1(i).

#### 3. <u>TDEM</u>

- a. Will ensure that their Subrecipients understand and acknowledge conditions and potential requirements that may be placed upon Undertakings as a result of Section 106 consultation and the provisions of this Agreement. TDEM will provide information about applicable Federal preservation laws; and guidance about in-kind repairs, pursuant to the Secretary's *Standards*, as updated, and ensure that the Subrecipients understand and acknowledge any additional requirements placed on Undertakings as a result of Section 106 review, consultation, or other provisions of this Agreement; such as performing work in accordance with the U.S. Department of the Interior, National Park Service (NPS) *Preservation Briefs*.
- b. Will participate in an initial scoping meeting for a Declaration.
- c. Will ensure that documentation provided for review pursuant to this Agreement is consistent with applicable SHPO guidelines when FEMA is not coordinating directly with these parties in accordance with Stipulation I.B.1.d.
- d. Will ensure that its Subrecipients are made aware that in the event of an unexpected discovery involving an Undertaking that has affected a previously unidentified historic property or human remains, or affected a known historic property in an unanticipated manner, the Subrecipient will comply with Stipulation III.B, Unexpected Discoveries, Previously Unidentified Properties, or Unexpected Effects.
- e. Will ensure that in its Subrecipient agreements, any scope of work involving ground disturbance, and resultant contracts to execute said work, provide for the protection of and notification protocols for unexpected discoveries or unexpected effects to historic properties and human remains.
- f. Will ensure its Subrecipients understand and acknowledge conditions and potential requirements that may be placed upon Undertakings as a result of Section 106 consultation and the provisions of this Agreement.
- g. Will require, to the greatest extent possible, that a Subrecipient will not begin demolition, ground disturbing, or construction activities until an Undertaking is approved by FEMA; and otherwise, such activities will jeopardize Federal funding of the Undertaking.
- h. Will ensure that their Subrecipients understand that failure to comply with any project-specific conditions that have been placed on their grants could jeopardize FEMA funding.
- i. Will notify FEMA as soon as possible of any proposed change to the approved scope of work. TDEM shall direct its Subrecipient not to implement the changes

to the proposed scope of work until any additional review required by this Agreement is complete.

# C. Tribal Consultation

- 1. For FEMA Undertakings on Tribal lands or affecting properties of religious and cultural significance, and where no tribe-specific consultation agreements or protocols are in place, FEMA shall consult with affected Tribe(s) in accordance with 36 CFR Part 800. In determining the specific Tribe(s) affected, FEMA will first establish that it is a type of Undertaking with potential to affect historic properties with religious and cultural significance and may consult with the SHPO, Tribe(s), and access any other tools to identify geographic tribal interests.
- 2. To the extent permitted by Section 304 of the NHPA, Section 9(a) of the Archeological Resources Protection Act (ARPA) (16 U.S.C. §470aa 470mm), and any other applicable laws, FEMA shall ensure it withholds information protected by such laws from public disclosure.
- 3. FEMA shall invite affected Tribe(s) to participate in the initial scoping meeting within their geographic area of interest for each Declaration.
- 4. The Absentee Shawnee Tribe of Oklahoma, Alabama-Coushatta Tribe of Texas, Apache Tribe of Oklahoma, Caddo Nation, Choctaw Nation of Oklahoma, Comanche Nation, Delaware Nation, Fort Sill Apache Tribe of Oklahoma, Jena Band of Choctaw Indians, Jicarilla Apache Nation, Kialegee Tribal Town, Kickapoo Traditional Tribe of Texas, Kiowa Tribe, Mescalero Apache Tribe, Muscogee (Creek) Nation, Osage Nation, Quapaw Nation, Thlopthlocco Tribal Town, Tonkawa Tribe of Indians of Oklahoma, United Keetoowah Band of Cherokee Indians, Wichita and Affiliated Tribes and Ysleta del Sur Pueblo are federally recognized Indian Tribes. Nothing in this Agreement shall be construed to be a waiver, in whole or in part, of the sovereign immunity of the listed Tribes.

# **D.** Public Participation

2. FEMA recognizes that the views of the public are essential to informed decision making throughout the Section 106 consultation process. FEMA shall notify the public of proposed Undertakings in a manner that reflects the nature, complexity, and effect(s) of the Undertaking, the likely public interest given FEMA's specific involvement, and any confidentiality concerns of affected Tribe(s) private individuals and businesses. FEMA may consult with TDEM, Subrecipient, and SHPO, to determine if there are individuals or organizations with a demonstrated interest in historic properties that should be made aware of an Undertaking. If such parties are identified or identify themselves to FEMA, FEMA shall provide them with information regarding the Undertaking and its effect on historic properties, consistent with the confidentiality provisions of 36 CFR § 800.11(c).

- 3. In accordance with the outreach strategy developed for an Undertaking in consultation with the SHPO for involving the public, FEMA shall identify the appropriate stages for seeking public input during the Section 106 consultation process.
- 4. FEMA shall consider all views provided by the public regarding an Undertaking and will consider all written requests of individuals and organizations to participate as consulting parties, and in consultation with the SHPO determine which should be consulting parties. FEMA will invite any individual or organization that will assume a specific role or responsibility outlined in a Section 106 agreement document to participate as a signatory party.
- 5. FEMA may also provide public notices and the opportunity for public comment or participation in an Undertaking through the public participation process of the National Environmental Policy Act (NEPA) and its implementing policies set forth in DHS Directive No. 023-01, *Implementation of the National Environmental Policy Act* (Oct. 31, 2014); DHS Instruction No. 023-01-001-01, *Implementation of the National Environmental Policy Act* (Nov. 6, 2014); FEMA Directive No. 108-1, Environmental Planning and Historic Preservation Responsibilities and Program Requirements (Oct. 10, 2018); FEMA Instruction No. 108-1-1, Instruction on Implementation of the Environmental Planning and Historic Preservation Responsibilities and Program Requirements (Oct. 10, 2018); and/or Executive Orders 11988 and 11990 relating to floodplains and wetlands as set out in 44 CFR Part 9, and Executive Order 12898, Environmental Justice, provided such notices specifically reference Section 106 as a basis for public involvement.
- 6. Should a member of the public object in writing to implementation of the Agreement's terms, FEMA will notify the other signatories in writing and take the objection into consideration. FEMA shall consult with the objecting party and, if that party so requests, the other Signatories, for not more than 30 days. In reaching its decision regarding the objection, FEMA shall take into consideration all comments from these parties. Within 15 days after closure of this consultation period, FEMA shall provide the other parties with its final decision in writing.

# E. Timeframes and Communications

- 1. All time designations shall be in calendar days unless otherwise stipulated. If any signatory does not object to FEMA's determination related to an Undertaking within an agreed upon timeframe, FEMA may proceed to the next step in the consultation process as described in Stipulation II, Project Review.
- 2. Due to the varied nature of Undertakings, the individual response times to FEMA's requests for comment/concurrence may vary. These response times are contingent upon FEMA ensuring that its findings and determinations are made by Qualified staff and supported by documentation as required by 36 CFR § 800.11(d) and 36 CFR § 800.11(e), and consistent with FEMA guidance.

- a. For Emergency Undertakings, as outlined in Stipulation II.B.2(c)(i), Expedited Review of Emergency Undertakings, the SHPO and participating Tribes shall respond to any FEMA request for comments within seven (7) days after receipt, unless FEMA determines the nature of the emergency action warrants a shorter time period.
- b. For Undertakings associated with the Individual Assistance (IA) and Public Assistance (PA) programs, the response time for each request for concurrence shall be a maximum of fifteen (15) days.
- c. For the Hazard Mitigation Grant Program (HMGP) and all non-disaster programs, the response time for each request for concurrence shall be a maximum of thirty (30) days.
- 3. The Signatories may send and accept official notices, comments, requests for further information and documentation, and other communications required by this Agreement by e-mail.
- 4. FEMA will maintain a record of contact information for the Signatories. A Signatory may update this information by notification to FEMA without amending the Agreement. The Signatory will notify the Region VI Environmental Officer within thirty 30 days after an update, whereupon FEMA will notify the other Signatories of the update.

# **II. PROJECT REVIEW**

# A. Programmatic Allowances

- 1. If FEMA determines an Undertaking as a whole conforms to one or more allowances in Appendix B of this Agreement, FEMA shall complete the Section 106 review process by documenting this determination in the project file, without SHPO review or notification.
- 2. If the Undertaking involves a National Historic Landmark (NHL), FEMA shall notify the SHPO, and the NPS Program Manager of the Intermountain Regional Office that the Undertaking conforms to one or more allowances. FEMA will provide information about the proposed scope of work for the Undertaking and the allowance(s) enabling FEMA's determination.
- 3. If the Undertaking involves a State Antiquities Landmark (SAL) (designated per the Antiquities Code of Texas, Title 9, Chapter 191, Texas Natural Resource Code), Recorded Texas Historic Landmark (RTHL) (per Section 442.006, Texas Government Code), or any current or former county courthouse (per Section 442.008, Texas Government Code), FEMA shall notify the SHPO that the Undertaking conforms to one or more allowances. FEMA will provide information about the

proposed scope of work for the Undertaking and the allowance(s) enabling FEMA's determination.

- 4. If FEMA determines any portion of an Undertaking's scope of work does not conform to one or more allowances listed in Appendix B, FEMA shall conduct Section 106 review for the entire Undertaking in accordance with Stipulation II.B, Expedited Review for Emergency Undertakings, or Stipulation II.C, Standard Project Review.
- 5. Allowances may be revised and new allowances may be added to this Agreement in accordance with Stipulation IV.A., Amendments.

# **B.** Expedited Review for Emergency Undertakings

- 1. Determine Expedited Review
  - a. As part of the Declaration process, FEMA shall define the time interval during which the disaster causing incident occurs (the incident period, as defined in 44 CFR § 206.32(f)). FEMA may approve Federal assistance and/or funding for emergency work (as defined in 44 CFR § 206.201(b)) that occurs during the incident period, including work already completed, in response to an immediate threat to human health and safety or property. Pursuant to 36 CFR § 800.12(d), FEMA may conduct expedited review of emergency Undertakings for 30 days from the beginning of the incident period.
  - b. Should FEMA determine that it is necessary to extend the expedited review period beyond the initial 30 days, FEMA will, in 30-day increments, as needed, notify the ACHP, SHPO, TDEM, and participating Tribe(s).
- 2. Conduct Expedited Reviews
  - a. If the emergency Undertaking is an immediate rescue and salvage operation conducted in response to an event to preserve life and property, FEMA has no Section 106 consultation responsibilities in accordance with 36 CFR § 800.12(d); or
  - b. If the emergency Undertaking meets one or more of the Allowances in Appendix B of this Agreement, FEMA shall complete the Section 106 review process pursuant to Stipulation II.A., Programmatic Allowances.
  - c. If FEMA determines that the emergency Undertaking may adversely affect a historic property during this expedited review period:
    - i. To the extent practicable FEMA may propose treatment measures that would address adverse effects during implementation, and request the comments of the SHPO and participating Tribe(s) within 7 days of receipt of

this information unless FEMA determines the nature of the emergency warrants a shorter time period.

- ii. FEMA may provide this information through written requests, telephone conversations, meetings, or electronic media. In all cases, FEMA shall clarify that an "expedited Undertaking review" is being requested.
- iii. FEMA shall take into account any timely comments provided by SHPO and/or participating Tribe(s) in making a decision on how to proceed.
- iv. Should the SHPO and participating (Tribe(s) not comment within 7 days, FEMA may fund the emergency Undertaking based on the available information. This will complete the Section 106 consultation for the Undertaking.
- v. FEMA will notify the SHPO and participating Tribe(s)of the final decision, indicating how any comments received were considered in reaching that decision.

# C. Standard Project Review

For Undertakings not exempt from further Section 106 review, FEMA shall ensure that the following standard project review steps are implemented. In the interest of streamlining, FEMA may combine some or all of these steps during consultation.

- 1. <u>Consulting Parties:</u> FEMA shall consult as appropriate with the SHPO to identify any other parties that meet the criteria to be consulting parties and invite them to participate in the Section 106 consultation process. FEMA may invite others to participate as consulting parties as the Section 106 consultation proceeds. FEMA shall invite any individual or organization that will assume a specific role or responsibility outlined in an MOA or Programmatic Agreement to participate as an invited Signatory to the agreement.
- 2. <u>Area of Potential Effects (APE)</u>: For standing structures not adjacent to or located within the boundaries of a National Register or eligible district, qualified staff shall define the APE as the individual structure when the proposed Undertaking is limited to the repair or rehabilitation (as defined in 36 CFR § 68.3(b)). For all other Undertakings, Qualified staff shall determine the APE in consultation with the SHPO. FEMA may consider information provided by other parties, such as local governments and the public, when establishing the APE.
- 3. <u>Identification and Evaluation</u>: Qualified staff shall determine, in consultation with the SHPO and participating Tribe(s) if the APE contains historic properties, including archaeological sites or properties of religious or cultural significance, that are listed in or potentially eligible for the National Register. This may include the review of

documentation provided by the State, Subrecipient, local governments, and the public, in coordination with the SHPO.

- a. Level of Effort: FEMA shall make a reasonable and good faith effort to identify historic properties in accordance with 36 CFR § 800.4(b)(1). FEMA may consult with the SHPO to determine the level of effort and methodology necessary to identify and define the limits of these properties. For historic properties of religious and cultural significance to affected Tribe(s), FEMA shall consult with the affected Tribe(s) to determine geographical areas containing historic properties of Tribal religious and cultural significance that may be affected by an Undertaking in order to determine the necessary level of effort to identify and evaluate or avoid any such historic properties.
- b. National Historic Landmarks: When FEMA determines an Undertaking has the potential to affect an NHL, FEMA shall notify the Secretary through the NPS NHL Program Manager of the Intermountain Regional Office in addition to the SHPO, affected Tribe(s) and other consulting parties. The purpose of this notification is to ensure early coordination for the Undertaking which FEMA later may determine adversely affects the NHL as outlined in Stipulation II.C.6.
- c. Determinations of Eligibility: FEMA shall review or determine National Register eligibility based on identification and evaluation efforts, and consult with SHPO and participating Tribe(s) regarding these determinations. Should the SHPO or participating Tribe(s) disagree with the determination of eligibility, FEMA shall either:
  - i. Elect to consult further with the objecting party until the objection is resolved;
  - ii. Treat the property as eligible for the National Register; or
  - iii. Obtain a determination of eligibility from the Keeper of the National Register in accordance with 36 CFR § 63.2(d)-(e) and 36 CFR § 800.4(c)(2).
- 4. <u>Findings of No Historic Properties Affected:</u> FEMA shall make a finding of "no historic properties affected" under the following circumstances:
  - a. If no historic properties are present in the APE;
  - b. The Undertaking is designed to avoid historic properties, including archaeological sites or properties of religious or cultural significance to participating Tribe(s); or
  - c. The Undertaking does not affect the character defining features of a historic property.
  - d. FEMA shall notify the SHPO, participating Tribe(s), and any other consulting parties of this finding and provide supporting documentation in accordance with

36 CFR § 800.11(d). Unless the SHPO or participating Tribe(s) objects to the finding within the timeframe outlined in Stipulation I.D., Timeframes and Communications, FEMA shall complete the Section 106 review.

- e. If the SHPO or participating Tribe(s) objects to a finding of "no historic properties affected," FEMA shall consult with the objecting party to resolve the disagreement.
  - i. If the objection is resolved, FEMA either may proceed with the Undertaking in accordance with the resolution or reconsider effects on the historic property by applying the criteria of adverse effect pursuant to Stipulation II.C.5, Application of the Criteria of Adverse Effect, below.
  - ii. If FEMA is unable to resolve the disagreement, it will forward the finding and supporting documentation to the ACHP and request that the ACHP review FEMA's finding in accordance with 36 CFR § 800.4(d)(1)(iv)(A) through 36 CFR § 800.4(d)(1)(iv)(C). FEMA will consider the ACHP's recommendation in making its final determination. If FEMA's final determination is to reaffirm its "no historic properties affected" finding, the Section 106 review of the Undertaking will have concluded. Otherwise, FEMA will proceed to Stipulation II.C.5., below.
- 5. <u>Application of the Criteria of Adverse Effect:</u> If FEMA finds an Undertaking may affect historic properties in the APE, including properties of religious or cultural significance to affected Tribe(s), FEMA shall apply the criteria of adverse effect to historic properties within the APE(s), taking into account the views of the consulting parties and public concerning effects in accordance with 36 CFR § 800.5(a).
  - a. If FEMA determines that an Undertaking does not meet the adverse effect criteria FEMA shall propose a finding of "no adverse effect" in accordance with 36 CFR § 800.5(b).
    - i. FEMA shall notify the SHPO, participating Tribe(s), and all other consulting parties of its finding and provide supporting documentation pursuant to 36 CFR §800.11(e).
    - ii. Unless a consulting party objects within the applicable timeframe outlined in Stipulation I.D. Timeframes and Communications, FEMA will proceed with its "no adverse effect" determination and complete the Section 106 review.
    - iii. If a consulting party objects to a finding of "no adverse effect," FEMA will consult with the objecting party to resolve the disagreement.
      - A) If the objection is resolved, FEMA shall proceed with the Undertaking in accordance with the resolution, or

- B) If the objection cannot be resolved, FEMA shall request that the ACHP review the findings in accordance with 36 CFR § 800.5(c)(3)(i)-(ii) and submit the required supporting documentation. FEMA shall consider the ACHP's comments in making its final determination.
- b. If FEMA finds the Undertaking may adversely affect historic properties, FEMA shall request through TDEM that the Subrecipient revise the scope of work to substantially conform to the Standards for standing structures, or avoid or minimize adverse effects for National Register listed or eligible archaeological properties.
  - i. If the Subrecipient modifies the scope of work to avoid the adverse effect, FEMA shall notify the SHPO and consulting parties, and provide supporting documentation. Unless the SHPO or another consulting party makes a timely objection in accordance with the applicable timeframe outlined in Stipulation I.E. Timeframes and Communications, FEMA shall proceed with its "no adverse effect" determination, including any conditions, and complete the Section 106 review.
  - ii. If an Undertaking is not modified to avoid the adverse effect(s), FEMA shall initiate consultation to resolve the adverse effect(s) in accordance with Stipulation II.C.6. Resolution of Adverse Effects.
- 6. <u>Resolution of Adverse Effects:</u> If FEMA determines that an Undertaking may adversely affect a historic property, it shall resolve the effects of the Undertaking in consultation with SHPO, TDEM, the Subrecipient, participating Tribe(s), the ACHP , if participating, and other consulting parties, by one of the following methods depending on the severity of the adverse effect(s) as well as determination of the historic property's significance on a local, state, or national level. When FEMA determines an Undertaking will adversely affect an NHL, FEMA shall notify and invite the Secretary and ACHP to participate in consultation in accordance with 36 CFR § 800.10. When the ACHP participates in consultation related to an NHL, the ACHP shall report the outcome of the consultation to the Secretary and the FEMA Administrator.
  - a. Abbreviated Consultation Process: After taking into consideration the significance of the historic properties affected, the severity of the adverse effect(s), and avoidance or minimization of the adverse effect(s), FEMA may propose in writing to the consulting parties to resolve the adverse effects of the Undertaking through the application of one or more Treatment Measures outlined in Appendix C as negotiated with the SHPO, TDEM, the Subrecipient, participating Tribe(s), and other consulting parties. The use of these Treatment Measures will not require the execution of a Memorandum of Agreement (MOA) or Programmatic Agreement.
    - i. In consultation with the SHPO, TDEM, Subrecipient, participating Tribe(s), and other consulting parties, FEMA shall propose in writing the implementation of a specific Treatment Measure, or combination of Treatment

Measures with the intent of expediting the resolution of adverse effects and provide documentation as required by 36 CFR § 800.11(e) and subject to the confidentiality provisions of 36 CFR § 800.11(c). Unless a consulting party or the ACHP objects within fifteen (15) days of receipt of FEMA's proposal, FEMA shall proceed with the use of Treatment Measures and will complete the Section 106 review.

- ii. If any of the consulting parties or the ACHP objects within the 15 day review and comment period to the resolution of adverse effects through the application of the Abbreviated Consultation Process, FEMA shall resolve the adverse effect(s) using procedures outlined below in Stipulation II.C.6(b), Memorandum of Agreement (MOA) or Stipulation II.C.6(c). Programmatic Agreement.
- iii. Because funding and implementation details of Treatment Measures for specific Undertakings may vary by program, FEMA shall provide written notice to the consulting parties within sixty (60) days of the completion of the Treatment Measures. This written notice will serve as confirmation that the Treatment Measures for a specific Undertaking have been implemented. FEMA also shall include information pertaining to the completion of Treatment Measures in the annual report pursuant to Stipulation I.B.1(d), FEMA Roles and Responsibilities.
- b. Memorandum of Agreement: FEMA shall provide the ACHP with an adverse effect notice in accordance with 36 CFR § 800.6(a)(1) if it has not already provided such under the Abbreviated Consultation Process of this Agreement, if a consulting party or the ACHP objects in accordance with Stipulation II.C.6(a)(ii), or if FEMA, in consultation with the SHPO, TDEM, the Subrecipient, participating Tribe(s), and other consulting parties, has determined that an MOA would be more appropriate to resolve the adverse effect(s). In consultation with the other consulting parties, including the ACHP (if participating), FEMA shall develop an MOA in accordance with 36 CFR § 800.6(c) to agree upon treatment measures to avoid, minimize, and/or mitigate adverse effects on historic properties. The MOA may also include treatment measures that serve an equal or greater public benefit in promoting the preservation of historic properties in lieu of more traditional treatment measures.
- c. Programmatic Agreement: Should the execution of an MOA be inappropriate given the similar nature of effects on historic properties, the inability to determine effects prior to approval of an Undertaking, or where other circumstances warrant, FEMA, the SHPO, participating Tribe(s), the ACHP, if participating, and any other consulting party may consult to develop a Programmatic Agreement in accordance with 36 CFR § 800.14(b) to identify programmatic conditions or treatment measures to govern the resolution of potential or anticipated adverse effects from certain complex project situations for an Undertaking or for multiple but similar Undertakings by a single Subrecipient.

d. Objections: Should any signatory, consulting party, or member of the public object within the timeframes established by this Agreement to any plans, specifications, or actions pursuant to resolving an adverse effect, FEMA shall consult further with the objecting party to seek resolution. If FEMA determines the objection cannot be resolved, FEMA shall address in accordance with Stipulation IV.B., Dispute Resolution.

#### **D.** Debris Operations

Operations include staging, collecting, storing, chipping, burning, burying, or disposing of debris.

- 1. A Subrecipient may provide available information about emergency debris operations to SHPO for review and comment.
  - a. This information will include: the location of each site of activity, planned or completed debris operations, and any additional information required on the most current THC debris form.
  - b. The Subrecipient will provide this information by the most expeditious, reasonable, and appropriate means possible: in writing, by facsimile, or electronically.
- 2. SHPO will comment within 7 days after receipt of sufficient information.
  - a. SHPO may approve an Undertaking and notify FEMA if it determines that the Undertaking will not adversely affect a known Historic Property or a property that is at least 45 years old or meets the Allowances, Appendix B. The SHPO may request that a Subrecipient modify the scope of work, if feasible, to avoid adverse effects on Historic Properties. TDEM will ensure that its Subrecipient implements any agreed upon modifications before proceeding.
  - b. Should SHPO make a "no historic properties affected" or "no adverse effect" determination, FEMA may request sufficient documentation of determination from the SHPO when an Subrecipient cannot provide it."
- 3. Should FEMA concur with the determination, it will document it in the project file and may fund the Undertaking. Otherwise, FEMA may consult with SHPO for not more than 7 days to resolve any objection, or will review the Undertaking pursuant to Stipulation II.C., Standard Project Review.
- 4. The SHPO will review debris operations only after it receives notification of a Disaster declaration from FEMA as stated in Stipulation I.B.1(k).

5. TDEM will provide information to its Subrecipients about this review process through the Debris Management briefing, Grant Management training, Applicant Briefings and other appropriate methods.

# **III. OTHER CONSIDERATIONS**

- A. Changes to an Approved Scope of Work: TDEM is required to notify FEMA and will require its Subrecipients to notify it immediately when a Subrecipient proposes changes to an approved scope of work for an Undertaking.
  - 1. If FEMA determines that all new project elements conform to one or more allowances in Appendix B of this Agreement, FEMA shall complete the Section 106 review process for the new project elements by documenting this determination in the project file, without SHPO review or notification.
  - 2. If FEMA determines any new project elements do not conform to one or more allowances listed in Appendix B of this Agreement, FEMA shall conduct Section 106 review for the new project elements in accordance with Stipulation II.B, Expedited Review for Emergency Undertakings, or Stipulation II.C, Standard Project Review.
- B. Unexpected Discoveries, Previously Unidentified Properties, or Unexpected Effects:
  - Upon notification by a Subrecipient of an unexpected discovery, or if it appears that an Undertaking has affected a previously unidentified property or affected a known historic property in an unanticipated manner, in accordance with Stipulation I.B.3(d), TDEM Roles and Responsibilities, TDEM shall immediately notify FEMA and require the Subrecipient to:
    - a. Stop construction activities within 100 feet of the discovery. Stop activities within 300 feet for burials or funerary objects.
    - b. Take all reasonable measures to avoid or minimize harm to the property until FEMA has completed consultation with the SHPO, participating Tribe(s), and any other consulting parties. Upon notification by TDEM of a discovery, FEMA shall immediately notify the SHPO, participating Tribe(s), and other consulting parties that may have an interest in the discovery, previously unidentified property or unexpected effects, and consult to evaluate the discovery for National Register eligibility and/or the effects of the undertaking on historic properties.
    - c. If human remains are discovered, notify the local law enforcement office and coroner/medical examiner in accordance with applicable State statute(s), and protect the remains from any harm. Discoveries of human remains on Federal or Tribal lands shall be subject to the Native American Graves Protection and Repatriation Act (NAGPRA) (25 U.S.C. §3001-3013, 18 U.S.C. § 1170); \_8

Texas Health and Safety Code § 711–715; 13 Texas Administrative Code § 22; and ARPA, as applicable.

- d. Assist FEMA in completing the following actions, as required:
  - i. FEMA shall consult with the SHPO, participating Tribe(s), and other consulting parties in accordance with the consultation process outlined in Stipulation II, Project Review, to develop a mutually agreeable action plan with timeframes to identify the discovery or previously unidentified property, take into account the effects of the Undertaking, resolve adverse effects if necessary, and ensure compliance with applicable Federal, State, and local statutes.
  - ii. FEMA shall coordinate with TDEM and the Subrecipient regarding any needed modification to the scope of work for the Undertaking necessary to implement recommendations of the consultation and facilitate proceeding with the Undertaking.
- iii. In cases where discovered human remains are determined to be Native American, FEMA shall consult with the appropriate Tribal representatives and SHPO. In addition, FEMA shall follow the guidelines outlined in the ACHP's *Policy Statement Regarding the Treatment of Burial Sites, Human Remains, and Funerary Objects* (2007) and any state-specific policies that may be in force.
- C. Curation
  - 1. In cases where archaeological survey and testing are conducted on private land, any recovered collections remain the property of the land owner. In such instances, FEMA and TDEM, in coordination with the SHPO, and affected Tribe(s), shall encourage land owners to donate the collection(s) to an appropriate public or Tribal entity. In cases where the property owner wishes to transfer ownership of the collection(s) to a public or Tribal entity, and in the case of artifacts recovered from public lands, FEMA and TDEM shall ensure that recovered artifacts and related documentation are curated in a suitable repository as agreed to by FEMA, SHPO, and affected Tribe(s), and following applicable State or Tribal guidelines.
  - 2. When an Undertaking will adversely affect a National Register listed or eligible archaeological site, FEMA may treat the adverse effect by providing for the recovery of significant information through archaeological data recovery. FEMA shall consult with the SHPO, participating Tribe(s), and other consulting parties to prepare a research design (data recovery plan), including a specific plan for curation. This plan will incorporate any relevant curation provisions contained in the SHPO's Guidelines for conducting archaeological studies, ACHP's *"Recommended Approach for Consultation on Recovery of Significant Information from Archaeological Sites"* published in the Federal Register (64 Federal Register 27085-27087 (May 18, 1999)), or other provisions agreed to by the consulting

parties. No excavation should be initiated before FEMA's acceptance and approval of the curation plan.

- a. As stipulated in the curation plan, artifacts, as well as field and laboratory records sufficient to document the collection, shall be curated at a facility, preferably in-state, that meets the standards of, and in accordance with the provisions of 36 CFR Part 79, "Curation of Federally Owned and Administered Archaeological Collections," and applicable State or Tribal requirements.
- D. Review of Undertakings Initiated Before Initiation or Completion of Section 106 Review
  - 1. In accordance with Section 110(k) of the NHPA, FEMA shall not grant assistance to a Subrecipient who, with intent to avoid the requirements of this Agreement or Section 106 of the NHPA, has intentionally significantly and adversely affected a historic property to which the assistance would relate, or having legal power to prevent it, allowed an adverse effect to occur. However, if after consultation with the SHPO, appropriate Tribes(s), and ACHP, FEMA determines that extraordinary circumstances justify granting assistance despite the adverse effect created or permitted by the Subrecipient, FEMA shall complete consultation for the Undertaking pursuant to the terms of this Agreement.
  - 2. FEMA shall specifically advise TDEM and shall require that TDEM advise its Subrecipients in writing that they may jeopardize Federal funding if work is performed without all required local, State, and Federal licenses, permits, or approvals, including the completion of the Section 106 process. FEMA also shall document this requirement in its Record of Environmental Consideration, as applicable, as well as all project approval documents specifying the project scope and limits, and containing all conditions and caveats.
  - 3. In circumstances where FEMA determines a Subrecipient has initiated an Undertaking without willful intent to avoid the requirements of this Agreement or Section 106 of NHPA, FEMA shall proceed as follows:
    - a. Determine if the Undertaking is of a type for which FEMA has no further Section 106 responsibilities, namely:
      - i. An Undertaking listed in Stipulation I.A.8; or
      - ii. An immediate rescue and salvage operation in accordance with 36 CFR § 800.12(d); or
      - iii. A Programmatic Allowance as described under Stipulation II.A.
    - b. In any such cases listed in Stipulation III.D.3.a., above, FEMA shall document this determination in the project files, and consider the Undertaking Section 106 compliant.

- c. If FEMA determines the Undertaking would have required Section 106 review, FEMA shall coordinate with the SHPO and appropriate Tribe(s) to determine if consultation is feasible.
  - i. If after coordination with the SHPO and appropriate Tribe(s), FEMA determines that consultation is feasible, FEMA shall review the Undertaking in accordance with Stipulation II.C, Standard Project Review.
  - ii. If after coordination with the SHPO and appropriate Tribe(s), FEMA determines that review is infeasible, FEMA shall document the outcome to the Section 106 review process, and inform the Federal Preservation Officer (FPO) of the outcome, and the applicable FEMA program shall take the outcome into account before making a decision whether to fund the Undertaking. FEMA shall provide written notification of its funding decision to the SHPO, appropriate Tribe(s) and the ACHP.

# **IV. IMPLEMENTATION OF AGREEMENT**

- A. Amendments
  - 1. If any Signatory to the Agreement determines that an amendment to the terms of this Agreement must be made, the Signatories shall consult for no more than 30 days to seek amendment of the Agreement.
  - 2. An amendment to this Agreement, exclusive of the appendices, shall be effective only when it has been signed by the Signatories.
  - 3. Appendix A (FEMA Programs), Appendix B (Programmatic Allowances), Appendix C (Treatment Measures), and Appendix D (Other Federal Agency Accepting Terms of Agreement) may be amended at the request of FEMA or another Signatory party in the following manner:
    - a. FEMA, on its own behalf or on behalf of another Signatory, shall notify all Signatory parties to this Agreement of the intent to modify the current Appendix or Appendices and shall provide a draft of the updated Appendix or Appendices to all Signatory parties.
    - b. If no Signatory party objects in writing within 30 days of receipt of FEMA's proposed modification, FEMA shall date and sign the amended Appendix and provide a copy of the amended Appendix to all Signatories.
- B. Dispute Resolution
  - 1. Should a Signatory object in writing within an applicable timeframe to a plan, specification, determination, or action produced pursuant to this Agreement, FEMA will consult with that party by the most expeditious and appropriate means possible.

Should FEMA object in writing, it will consult with the other Signatories, as appropriate, to resolve its objection.

- 2. Should FEMA resolve the objection within 14 days, the disputed action may proceed accordingly.
- 3. Should FEMA determine that the objection will not be resolved within 30 days; FEMA will forward all relevant documentation to ACHP, including FEMA's proposed resolution. Within 30 days after receipt, ACHP will:
  - a. Concur in FEMA's resolution; or
  - b. Provide FEMA with recommendations, which FEMA will take into account in resolving the objection; or
  - c. Notify FEMA that it will comment in accordance with 36 CFR § 800.7(c), and proceed to do so. FEMA will take these comments into account in accordance with 36 CFR § 800.7(c)(4).
- 4. FEMA shall take into account any ACHP recommendations or comments, and any comments from the other Signatories, in reaching a final decision regarding the objection. FEMA shall provide in writing to the ACHP and Signatories a summary of its final decision before authorizing any disputed action to proceed.
- 5. Should ACHP not respond within 30 days, FEMA may assume ACHP has no comment and proceed with its proposed resolution to the objection after providing the ACHP and Signatories a written summary of its final decision.
- 6. Any ACHP response will pertain only to the subject in dispute, and the Signatories will continue to fulfill all actions of this Agreement that are not subject to dispute.
- 7. The Subrecipient may continue activities unrelated to the objection while it is being resolved.
- 8. Any objection about National Register eligibility that is not resolved pursuant to this Stipulation will be resolved in accordance with 36 CFR § 800.4(c)(2).
- C. Severability and Termination
  - 1. <u>Severability:</u> Should a provision of this Agreement be deemed contrary to, or in violation of, an applicable U.S., State, or tribal law or regulation, that provision will be deemed null and void, and all other provisions of the Agreement will remain in effect.
  - 2. <u>Termination of the Agreement:</u> FEMA, SHPO, or TDEM may terminate this Agreement by providing a 30-day written notice to all other Signatories, provided that the Signatories consult during this period to seek an amendment or other action that

would prevent termination. Should the Agreement be terminated, FEMA will comply with 36 CFR §§ 800.3 through 800.7, or § 800.14.

- 3. <u>Termination by Subsequent Agreement or Alternate Procedures:</u> This Agreement may be terminated without consultation by execution of a subsequent Agreement that explicitly terminates or supersedes it, or by FEMA's implementation of Alternate Procedures pursuant to 36 CFR § 800.14(a).
- 4. A participating Tribe organization may notify the other Signatories that it is fully withdrawing from participation in the Agreement. Following such a withdrawal, FEMA shall review undertakings that may affect historic properties of religious and cultural significance to the Tribe, and Undertakings that occur on the Tribal lands of the relevant Tribe, in accordance with 36 CFR §§ 800.3 through 800.7, 36 CFR § 800.8(c), or an applicable alternative under 36 CFR § 800.14. Withdrawal from this Agreement by a Tribe does not terminate the Agreement. At any time that this Agreement remains in effect, a Tribe that has withdrawn from the Agreement may notify FEMA, the Recipient(s), and SHPO in writing that it has rescinded its notice withdrawing from participation in the Agreement.
- D. Duration and Extension
  - 1. <u>Duration</u>: This Agreement shall remain in effect from the date of execution for a period not to exceed 7 years unless otherwise extended pursuant to Stipulation IV.D.2 below, or terminated pursuant to Stipulation IV.C.2 or IV.C.3, Severability and Termination. The Agreement shall remain in effect for Declarations made prior to expiration of the Agreement in order to minimize delays in delivery of FEMA assistance.
  - 2. <u>Extension</u>: The Signatories may collectively agree to extend this Agreement to cover additional calendar years, or portions thereof, through an amendment per Stipulation IV.A., provided that the original Agreement has not expired.
- E. Execution and Implementation
  - 1. This Agreement may be executed in counterparts, with a separate page for each signatory, and shall become effective on the date of the final signature of FEMA, TDEM, and SHPO.
  - 2. FEMA shall ensure that each signatory party is provided with a complete copy of the Agreement, including an original set of signatures.
  - 3. Execution and implementation of this Agreement evidence that FEMA has afforded ACHP a reasonable opportunity to comment on FEMA's administration of all referenced Programs, and that FEMA has satisfied its Section 106 responsibilities for all individual Undertakings of its Programs.

#### FEDERAL EMERGENCY MANAGEMENT AGENCY

**KEVIN R JAYNES** By: Digitally signed by KEVIN R JAYNES Date: 2022.03.10 08:11:10 -06'00'

Date:

Kevin Jaynes Regional Environmental Officer Federal Emergency Management Agency - Region VI

GEORGE A By: ROBINSON By: Content of the second sec

Date:

George A. Robinson Regional Administrator Federal Emergency Management Agency - Region VI

#### **TEXAS HISTORICAL COMMISSION**

By: mark hofe

Mark Wolfe State Historic Preservation Officer Texas Historical Commission

Date: 3 15 22

#### **TEXAS DIVISION OF EMERGENCY MANAGEMENT**

By:

W. Nim Kidd Chief Texas Division of Emergency Management

Date: 3/14/27

2022 Texas Statewide Programmatic Agreement

# ALABAMA-COUSHATA TRIBE OF TEXAS

By: \_\_\_\_\_

Date: \_\_\_\_\_

Nita Basttise Chairwoman Alabama-Coushatta Tribe of Texas

**DELAWARE NATION** By: /

Date: 3/22/2000

Deborah Dotson President Delaware Nation, Oklahoma

# Appendix A

# **FEMA Program Summaries**

This Appendix may be amended in accordance with Stipulation IV.A, Amendments.

#### **Disaster Programs**

The following programs are authorized under Titles IV and V of the Stafford Act.

#### Advance of Nonfederal Share

The Stafford Act and its implementing regulations authorize FEMA to advance or loan to a state, tribal government, local government, or Subrecipient the portion of PA for which the state or tribal government is responsible pursuant to the cost-sharing provisions of the Stafford Act.

#### Community Disaster Loan Program

The Stafford Act authorizes FEMA to make community disaster loans to help local governments that have incurred significant revenue losses due to a presidentially declared major disaster if necessary for a local government to perform its governmental functions.

# Fire Management Assistance Grant Program (FMAG)

The FMAG is available to State, Tribal, and local governments for the mitigation, management, and control of fires on publicly or privately owned lands.

# Hazard Mitigation Grant Program (HMGP)

The HMGP provides grants to States, Territories, Tribes, local governments, and private nonprofit organizations to implement long-term hazard mitigation measures after a Declaration.

# Individual Assistance Programs (IA)

The Stafford Act authorizes a wide variety of direct and financial assistance to individual and households affected by a Declaration, and FEMA has implemented these authorities under the umbrella of its Individual Assistance Program, which include crisis counseling (Section 416); disaster legal services (Section 415); unemployment assistance (Section 410); food coupons (Section 412); case management (Section 426); and funeral services, minor home repairs, and temporary housing assistance (Section 408). It should be noted that other Federal agencies provide disaster assistance programs, services, and activities to individuals as well, including the U.S. Small Business Administration, U.S. Department of Agriculture, and U.S. Department of Labor, but these other assistance programs are not subject to the terms of this Agreement.

# Public Assistance Program (PA)

The Stafford Act authorizes federal assistance for state, territorial, tribal, and local governments and certain private non-profit entities to respond to emergencies and to respond to and recover from major disasters. FEMA has administratively combined these authorities under the umbrella of its Public Assistance Program. The Public Assistance Program provides a broad range of assistance. First, it provides direct services and financial assistance for emergency assistance, such as emergency evacuation, sheltering, and debris removal. Second, it provides financial assistance for the permanent restoration of disaster-damaged facilities. Third, it includes emergency transportation and emergency communications assistance.

# **Resilience Programs – Mitigation**

#### Community Assistance Program – State Services Support Elements (CAP-SSSE)

The CAP-SSSE Program provides financial assistance to states to provide technical assistance to communities in the National Flood Insurance Program (NFIP) and to evaluate community performance in implementing NFIP floodplain management activities.

#### Cooperating Technical Partners Program (CTP)

The CTP Program provides financial assistance to states, local and Tribal governments, institutions of higher education, and other organizations to build upon and enhance the existing capabilities of these entities to increase local involvement in, and ownership of flood hazard identification, flood map maintenance, risk assessment, and risk communication to encourage responsible floodplain management and support their jurisdictional responsibilities as participating members of the NFIP.

#### Flood Mitigation Assistance Program (FMA)

The FMA Program provides grants to States, Territories, Tribal entities, and local governments for planning and carrying out activities designed to reduce the risk of flood damage to structures covered under contracts for flood insurance under the National Flood Insurance Program (NFIP).

# National Earthquake Hazard Reduction Program (NEHRP)

The NEHRP provides financial assistance to certain organizations to mitigate earthquake losses in the United States through basic and directed research and implementation activities.

# *National Public Infrastructure Pre-Disaster Hazard Mitigation\_Program (aka Building Resilient Infrastructure and Communities BRIC)*

Authorized by Section 1234 of the Disaster Recovery Reform Act, this Program is funded as a six (6) percent set aside from disaster expenses, to allow for a greater investment in a broad range of eligible mitigation activities before a disaster. Guiding principles of the BRIC program are supporting communities through capability- and capacity-building; encouraging and enabling innovation; promoting partnerships; enabling large projects; maintaining flexibility; and providing consistency.

# **Resilience Programs – Preparedness**

#### Assistance to Firefighters Grant Program (AFG)

The AFG program provides funding for purchase of equipment and retrofit or construction of fire stations to improve first responder capabilities.

# Emergency Management Performance Grants (EMPG)

The purpose of the EMPG is to provide Federal funds to states to assist state, local, territorial, and tribal governments in preparing for all hazards emergency preparedness capabilities.

# Homeland Security Grant Program (HSGP)

The HSGP plays an important role in the implementation of the National Preparedness System by providing funding to states and urban areas to prevent, protect against, mitigate, respond to, and recover from acts of terrorism and other threats.. HSGP is comprised of three interconnected grant programs.: (1) the State Homeland Security Program (SHSP), (2) the Urban Areas Security Initiative (UASI), and (3) the Operation Stonegarden (OPSG). Together, these grant programs and other future projects that may be included under the HSGP fund a range of preparedness activities, including planning, organization, equipment purchase, training, exercises, management, and administration.

# State Homeland Security Program (SHSP)

The SHSP supports state, tribal, territorial, and local preparedness activities that address high priority preparedness gaps across all core capabilities that support terrorism preparedness.

# Urban Areas Security Initiative (UASI) Program

The UASI program assists high-threat, high-density Urban Areas in efforts to build, sustain, and deliver the capabilities necessary to prevent, protect against, mitigate, respond to, and recover from acts of terrorism.

# **Operation Stonegarden (OPSG)**

The OPSG Program supports enhanced cooperation and coordination among Customs and Border Protection (CBP), United States Border Patrol (USBP), and Federal, state, local, tribal, and territorial law enforcement agencies. The OPSG Program provides funding to support joint efforts to secure the United States' borders along routes of ingress from international borders to include travel corridors in states bordering Mexico and Canada, as well as states and territories with international water borders.

# Intercity Bus Security Grant Program (IBSGP)

The IBSGP provides funding to to strengthen the Nation's critical infrastructure against risks associated with potential terrorist attacks. IBSGP provides funding for critical infrastructure hardening and other physical security enhancements to support transit operators serving the Nation's highest-risk metropolitan areas.

# Intercity Passenger Rail – Amtrak (IPR) Program

Provides funds to protect critical surface transportation infrastructure and the traveling public from acts of terrorism and increase the resilience of the Amtrak rail system.

#### Integrated Public Alert and Warning System (IPAWS)

The Integrated Public Alert and Warning System (IPAWS) was established by Executive Order 13407 in 2006. In the event of a national emergency, the President may use IPAWS to send a message to the American people quickly and simultaneously through multiple communications pathways. FEMA has identified several radio transmission sites across the nation with significantly powerful signals for this purpose, and FEMA is responsible for upgrading, maintaining, and managing the agency installed and owned auxiliary fuel systems at each of these radio transmission sites.

# National Dam Safety Program (NDSP)

The NDSP provides financial assistance to states to strengthen their dam safety programs, to include activities such as dam safety training, increasing dam inspections, increasing the submission and testing of emergency action plans, coordinating with state preparedness officials, identification of dams to be repaired or removed, and conducting dam safety awareness workshops. NDSP also administers the Rehabilitation of High Hazard Potential Dams Grant Program which provides technical, planning, design, and construction assistance in the form of grants for rehabilitation of eligible high hazard potential dams.

#### Nonprofit Security Grant Program (NSGP)

NSGP provides funding in order to integrate the preparedness activities of nonprofit organizations that are at high risk of a terrorist attack with broader state and local preparedness efforts.

# Port Security Grant Program (PSGP)

The PSGP provides funding to port authorities, facility operators, and State and local agencies for activities associated with implementing Area Maritime Security Plans (AMSPs), facility security plans and other port-wide risk management efforts. PSGP funds are intended to improve port-wide maritime security risk management; enhance maritime domain awareness; support maritime security training and exercises; and maintain or reestablish maritime security mitigation protocols that support port recovery and resiliency capabilities with a focus on weapons of mass destruction, cybersecurity, and attacks on soft targets.

#### Staffing for Adequate Fire and Emergency Response Grant Program (SAFER)

The SAFER Program provides financial assistance to fire departments and volunteer firefighter interest organizations to help them increase or maintain the number of training front line firefighters available in their communities.

#### Transit Security Grant Program (TSGP)

The TSGP provides funds to eligible public transportation systems (which include intra-city bus, ferries and all forms of passenger rail) for the protection of critical transportation infrastructure and the travelling public from acts of terrorism and to increase the resilience of transit infrastructure.

## Tribal Homeland Security Grant Program (THSGP)

THSGP provides funding directly to eligible tribes to support the building, sustainment, and delivery of core capabilities to enable Tribes to strengthen their capacity to prevent, protect against, mitigate, respond to, and recover from potential terrorist attacks.

## **Appendix B**

#### **Programmatic Allowances**

This list of Allowances enumerates FEMA funded activities that, based on FEMA experience, have no effect or limited effect on historic properties if implemented as specified in this Appendix and will not require review by the SHPO and participating Tribe(s).

The allowances consist of two tiers – First Tier and Second Tier. Staff may apply First Tier allowances without meeting any professional historic preservation qualification standards, while only staff meeting the applicable SOI Professional Qualifications Standards in accordance with Stipulation I.B(1)(a) of this Agreement may apply Second Tier allowances.

When referenced in the allowances, "in-kind" shall mean that it is either the same or a similar material, and the result shall match all physical and visual aspects, including form, color, texture, finish, dimension, pattern, and workmanship. The National Park Service (NPS) *Preservation Briefs* provide guidance on preserving, rehabilitating and restoring historic buildings. The Briefs can be found at <u>http://www.nps.gov/tps/how-to-preserve/briefs.htm</u>. The in-kind repair provided for in both First and Second Tier allowances in Appendix B should be limited to pre-existing architectural features and physical components of buildings and structures.

When referenced in the allowances, "previously disturbed soils" shall refer to soils that have been impacted in the recent past as a result of human activity included but not limited to levelling, grading, filling, clearing, agricultural activities, construction, placement of gravel or concrete, or other mechanical activities that have a known depth of impact. These activities can be identified and documented via review of aerial photography and soils data. Exclusions include natural erosion processes, bioturbation (animal or vegetative), or other disturbances that cannot be definitively identified and agreed upon by SOI Archaeological staff.

For the purposes of these Allowances, "minor upgrades" refer to upgrading or replacement in a manner that substantially conforms to preexisting design, function, and location. This may include a change in materials when not associated with a historic property.

Per Stipulation II.A., when FEMA proposes to perform work that falls within the Programmatic Allowances below, but that will affect a property that is a State Antiquities Landmark (SAL), Recorded Texas Historic Landmark (RTHL), or any current or former county courthouse, FEMA must notify SHPO of the work. For any work conducted on non-federal public land, FEMA shall comply with the notification requirements of the Antiquities Code of Texas per 13 Texas Administrative Code § 26.7.

## I. First Tier Allowances

A. GROUND DISTURBING ACTIVITIES AND SITE MODIFICATION, when proposed activities described below substantially conform to the original footprint and/or are performed in previously disturbed soils, including the area where the activity is staged.

## 1. Debris and Snow Removal

- a. Debris removal and collection, including removal of uprooted trees, limbs and branches from public rights of way and public areas, as well as the transport and disposal of such waste to existing licensed waste facilities or landfills. This includes non-hazardous debris staging, reduction, and disposal areas at licensed transfer stations, or existing hard-topped or graveled surfaces (e.g. parking lots, roads, athletic courts) but not the creation of new or temporary access roads. *This Allowance does not include the removal of standing trees*.
- b. Removal of debris from private property provided that buildings are not affected, heavy equipment is limited to existing rights-of-way, ground disturbance is minimal and in-ground elements, such as driveways, walkways or swimming pools, are left in place. *This Allowance does not apply to removal of intact or partially standing structures or to the removal of partially buried modern materials. If heavy equipment will be used on the property, refer to the second tier of allowances for Debris and Snow Removal II.A.1.b.*
- c. Chipping and disposal of woody debris by broadcasting within existing rights-of-way.
- d. Sediment removal from man-made drainage facilities, including retention/detention basins, ponds, ditches, and canals, in order to restore the facility to its pre-disaster condition. The sediment may be used to repair eroded banks or disposed of at an existing licensed or permitted spoil site.
- e. Dewatering flooded developed areas by pumping.

#### 2. Temporary Structures and Housing

a. Staging, Installation and removal of temporary structures for use as school classrooms, offices, or temporary shelters for essential public service agencies, such as police, fire, rescue and medical care, as well as temporary housing for disaster personnel and survivors at the following types of locations:

- i. Single units on private residential sites when all utilities are installed above ground or tie into pre-existing utility lines.
- ii. Existing RV/Mobile Home Parks and campgrounds with preexisting utility hookups.
- iii. Paved areas, such as parking lots and paved areas at such facilities as conference centers, shopping malls, airports, industrial port facilities business parks, and military bases when all utilities are installed above ground or tie into preexisting utility lines.
- iv. Sites that have been previously cleared and prepared for planned construction, such as land being developed for public housing, office buildings, city parks, ball fields, schools, etc. when all utilities are installed above-ground or tie into preexisting utility lines.
- v. Areas previously filled to depths of at least six feet so that subsurface utilities can be installed.
- b. Temporary repair to single family, residential properties to ensure safe shelter with access to essential electrical supply, HVAC, hot water, natural gas and potable water, and protection from elements such as weatherproofing, and securing broken doors and windows.

#### 3. Temporary Removeable Barriers and Bollards

- a. Installation of temporary removable barriers.
- b. In-kind repairs, installation, or replacement, and minor upgrades/mitigation of bollards and associated protective barriers when in previously disturbed areas.
- 4. Borrow material
  - a. Borrow material if from a commercial source, or a stock tank berm, dug-outs, or reclaimed ditch provided the original surface of the ground is not impacted by the removal method.

#### **B. BUILDINGS AND STRUCTURES**

1. Repair or retrofit of buildings less than 45 years old.

- 2. Use of portable de-humidification systems and mold remediation in buildings over 45 years, provided no changes are made to the character-defining features.
- 3. Removal of water, soil, muck, mud, or sewage by physical or mechanical means.
- 4. Repair, replacement or installation of grab bars and other such minor interior modifications required for compliance with the Americans with Disabilities Act (ADA). *This allowance does not include permanent modifications such as changes to door widths or installation of ramps.*
- 5. Installation of security bars over windows on rear elevations.
- 6. Installation of exterior security features and early warning devices on existing light poles or other permanent utilities.
- 7. Attic insulation with proper ventilation, provided that insulation is fiberglass batt or loose fill only (not spray foam).
- 8. Under-floor insulation in basements or crawl spaces, provided that insulation is fiberglass batt or loose fill only (not spray foam).
- 9. Repair of existing wheelchair ramps.
- C. **TRANSPORTATION FACILITIES,** when proposed activities described below substantially conform to the original footprint and/or performed in previously disturbed soils, including any staging areas.

#### 1. Roads and Roadways

- a. Paving and repair of roads to pre-disaster geometric design standards and conditions using in-kind materials, shoulders medians, clearances, curbs, and side slopes. This allowance does not include improvement to existing roadways and appurtenances.
- b. Construction of temporary emergency access roads in previously disturbed soils to allow for passage of emergency vehicles.
- c. Repairs to road slips and landslides that do not require grading of undisturbed soils on the up-hill side of the slip.
- d. Re-establishment, armoring and/or upgrading of existing roadway ditches.

- e. In-kind repair or replacement of traffic control devices such as traffic signs and signals, delineators, pavement markings, traffic surveillance systems.
- f. Installation and removal of temporary traffic control devices, including pre-formed concrete barriers and fencings.
- g. In-kind repair or replacement of roadway safety elements such as barriers, guardrails, and impact-attenuation devices. In the case of guardrails, the addition of safety end treatments is permitted.

## 2. Airports

a. In-kind repair or replacement of existing runway surfaces and features (e.g. asphalt, concrete, gravel, and dirt) and associated air transportation safety components and systems (e.g. lighting bars, beacons, signage and weather sensors).

## 3. Rail Systems

- a. In-kind repair or replacement of safety components.
- b. In-kind repair or replacement of existing track system and passenger loading areas provided the alignment of the rail right-of-way and any historic rail appurtenances (i.e. water towers, siding, etc.) are not modified.

#### **II. Second Tier Allowances**

Only staff meeting the applicable SOI Professional Qualifications Standards in accordance with Stipulation I.B(1)(a) of this Agreement may apply Second Tier allowances.

A. GROUND DISTURBING ACTIVITIES AND SITE WORK, when proposed activities described below substantially conform to the original footprint and/or are performed in previously disturbed soils, including the area where the activity is staged.

## 1. Debris and Snow Removal

- a. Debris removal and collection, including the transport and disposal of such waste to existing licensed waste facilities or landfills, including the temporary establishment and expansion of non-hazardous debris staging, reduction, and disposal areas at licensed transfer stations, or existing hard-topped or graveled surfaces (e.g. parking lots, roads, athletic courts) but not the creation of new or temporary access roads. *This Allowance does not include areas with archeological sites that may be eligible for the National Register of Historic Places.*
- b. Removal of debris from private property provided that buildings are not affected, ground disturbance is minimal and in-ground elements, such as driveways, walkways or swimming pools, are left in place. *This Allowance does not apply when heavy equipment is not limited to existing rights-of-way or in-ground elements are removed in areas with archeological sites that may be eligible for the National Register of Historic Places.*
- c. Removal of standing or uprooted trees, including root balls, when the tree is located within medians, parkways, parking lots etc., except when the trees are located within a designated historic district, historic roadway or significant archeological sites.

# 2. Footings, Foundations, Retaining Walls, Slopes, and Slope Stabilization Systems

- a. In-kind, in place repair, replacement, and reinforcement of footings, foundations, retaining walls, slopes, and slope stabilization systems (e.g. gabion baskets, crib walls, soldier pile and lag walls) if related ground disturbing activities are within the boundary of previously disturbed soils.
- b. Installation of perimeter drainage (e.g. French drains) when performed in previously disturbed soils.

## 3. Recreation and Landscaping

- a. In-kind repairs or replacement of recreational facilities and features (e.g. playgrounds, campgrounds, fire pits, picnic tables, dump stations and utility hook-ups, swimming pools, athletic fields and signage, batting cages, basketball courts, swing sets, pathways, simple wooden/wire stream crossings). *When the facilities are not listed or eligible historic properties and the elements are not character-defining features*.
- b. In-kind repair or replacements, and minor upgrades to landscaping elements (e.g., fencing, sidewalks, free standing walls, paving, planters, irrigation systems, lighting elements, signs, flag poles, ramps, steps) when landscape elements are not part of, or associated with listed or eligible historic properties.
- c. Repair or replacement of existing driveways, parking areas and walkways with materials of similar appearance in a manner that does not disturb historic landscape materials or features.

## 4. Piers, Docks, Boardwalks, Boat Ramps, and Dune Crossovers

a. In-kind repair or replacement and minor upgrades to existing piers, docks, boardwalks, boat ramps and dune crossovers in areas of previously disturbed soils *when existing piers, docks, boardwalks, boat ramps and dune crossovers are not historic properties.* 

#### 5. Canals, Channels and Waterways

a. Dredging of regularly dredged and maintained canals and channels, natural and manmade.

#### 6. Cemeteries

a. Removal of woody debris such as branches and limbs, from cemeteries, provided that heavy equipment and other machinery are not operated or staged on areas potentially containing human remains. *This Allowance does not include the removal of standing trees.* 

## **B. BUILDINGS AND STRUCTURES**

#### 1. Interior Work: Floors, Walls, Stairs, Ceilings and Trim

a. Replacement of utilitarian flooring (e.g. low pile commercial carpet, vinyl plank, engineered hardwood plank, non-historic ceramic tiles, etc.) in non-historic properties. This allowance does not apply to

original and character-defining flooring of a National Register listed and/or eligible resource.

- b. In-kind repair and selective replacement of walls, stairs, ceilings, and/or trim, limited to damaged areas only. The allowance does not apply to decorative finishes, including murals, glazed paint, gold leaf, or ornamental plaster and /or any other character defining interior feature of a National Register listed and/or eligible resource.
- c. Cleaning of flooring with weak, non-acidic household products, provided the cleaning is restricted to damaged areas and does not affect adjacent materials. This allowance does not apply to character defining flooring of a National Register listed and/or eligible resource.
- d. Interior cleaning of surfaces using a weak, non-acidic solution of household bleach and water solutions, mold remediation, or dry vacuuming for mold removal. The allowance applies to interior finishes, including plaster and wallboard, provided the cleaning is restricted to damaged areas and does not affect adjacent materials.
- e. Non-destructive or concealed testing for hazardous materials (e.g., lead paint, asbestos) or for assessment of hidden damages.
- f. Repair or replacement of suspended or glued ceiling tiles. In public spaces that are at least 45 years old, tiles that are original to the space shall be replaced with tiles of the same dimensions and similar texture and pattern.
- g. Replacement of damaged wood gymnasium floors with in-kind materials.
- h. Replacement of damaged or hazardous vinyl or asbestos floor tile with contemporary tile of the same dimensions and similar texture and pattern.
- i. Installation of restroom improvements for handicapped access, provided the work is contained within the existing restroom.
- j. Interior repairs to pre-disaster condition of single or multifamily residential buildings; excluding character-defining features, structural repairs (e.g. foundation, frame), or other elements requiring architectural or engineering services.
- k. Replacement of surfaces that contain hazardous materials (e.g. lead paint), with a similar product that is up to building codes and standards.

- 1. Abatement of lead and asbestos in unfinished basements and historically unfinished upper floors and attics
- m. Use of portable de-humidification systems provided no changes are made to character- defining features (specifically for mold remediation).

## 2. Building Contents

a. Repair or replacement of building contents including furniture, movable partitions, computers, cabinetry, supplies, and equipment and any other moveable items which are not character defining features of a historic property.

#### 3. Utilities and Mechanical, Electrical, and Security Systems

- a. In-kind repair or replacement, or limited upgrading of interior utility systems, including mechanical (e.g., heating, ventilation, air conditioning), electrical, and plumbing systems. This allowance does not provide for the installation of new exposed ductwork. Exposed fixtures, grilles, etc. that are at least 45 years old will be repaired in kind if possible.
- b. Elevation of heating, ventilation, and air conditioning system (HVAC) and mechanical equipment as long as it is placed or located where it is not highly visible from the street (e.g. setback from the building façade on a secondary elevation).
- c. Installation or replacement of interior fire detection, fire suppression, or security alarm systems. The allowance does not apply to surface mounted wiring, conduits, piping, etc., unless previously existing, and is provided that installation of the system hardware does not damage or cause the removal of character-defining architectural features and can be easily removed in the future.
- d. Installation of communication and exterior light fixtures and surveillance security systems, such as cameras, closed-circuit television, alarm systems, and public address systems, provided that installation of the system hardware does not damage or cause the removal of character defining architectural features and can be easily removed in the future.
- e. Installation of building access security devices, such as card readers, enhanced locks, door alarms, and security scanners (e.g., metal detectors), provided the device does not damage or cause the removal

of character-defining architectural features and can be removed in the future without impacts to significant architectural features.

- f. Installation of mechanical equipment within existing mechanical closets, chases, and unfinished attics or basements when ducts are not visible in occupied spaces of the building and access to the ducts does not require demolition of walls or ceilings in occupied spaces of the building.
- g. New exposed ductwork, air handler units and electric conduit in unfinished basements and historically-unfinished upper floors, and attics.
- h. In-kind repair, replacement, or limited upgrading of escalators, elevators, and/or other mechanical conveyance systems.
- i. Installation of exterior security features and early warning devices on exiting light poles or other permanent utilities. New wiring will be sub-surface to the greatest extent possible or where exposed will be enclosed in conduit that is painted to match the existing surface.

## 4. Windows and Doors

- a. In-kind repair or selective replacement of damaged or severely deteriorated windows and window frames, shutters, storm shutters, doors and door frames, and associated hardware, where profiles, elevations, details and materials match those of the originals. All work will be performed in accordance with *Preservation Brief 9: The Repair* of Historic Wooden Windows or Preservation Brief 13: The Repair and Thermal Upgrading of Historic Steel Windows.
- b. In-kind replacement of window panes. Clear plate, double, laminated or triple insulating glazing can be used, provided it does not result in altering the existing window material, tint, form, muntin profiles, or number of divided lights. This allowance does not apply to the replacement of existing intact archaic or decorative glass, except that clear film may be applied to any glass.
- c. Replacement of exterior, utilitarian, non-character-defining metal doors and frames leading into non character-defining spaces with metal blast resistant doors and frames.
- d. Installation of interior storm windows or doors on residential buildings, in a manner that does not harm or obscure the historic

windows or trim. Installation of exterior storm or wood screen doors on rear façade only.

## 5. Exterior Walls, Cornices, Porches, and Foundations

- a. In-kind repainting and cleaning of previously treated (painted, epoxied, etc.) surfaces, provided that destructive surface preparation treatments are not used, such as water blasting, sandblasting, power sanding and chemical cleaning.
- b. In-kind repair of walls, porches, foundations, columns, cornices, siding, balustrades, stairs, dormers, brackets, trim, and their ancillary components or in-kind replacement of severely deteriorated or missing or lost features, as long as the replacement pieces match the original in detail and material. Any ground disturbance will be limited to previously disturbed soils.
- c. In-kind repair or replacement of signs or awnings.
- d. Installation of temporary stabilization bracing or shoring, provided such work does not result in additional damage.
- e. Anchoring of walls to floor systems, provided the anchors are embedded and concealed from exterior view.
- f. In-kind repair of concrete and masonry walls, columns, parapets, chimneys, or cornices or limited in-kind replacement of damaged components including comparable brick, and mortar that matches the color, texture, strength, content, rake, and joint width. *Hydraulic or Portland cement mortar may be used only if a laboratory analysis confirms its historic use.*
- g. Bracing and reinforcing of walls, chimneys and fireplaces, provided the bracing and reinforcing are either concealed from exterior view or reversible in the future.
- h. Strengthening of foundations and the addition of foundation bolts, provided that visible new work is in-kind, including mortar that matches the color, content, strength, rake, and joint width where occurring. *Hydraulic or Portland cement mortar may be used only if a laboratory analysis confirms its historic use.*
- i. Repairs to and in-kind replacement of elements of curtain wall assemblies or exterior cladding that is hung on the building structure, usually from floor to floor, and when the color, size reflectivity,

materials, and visual patterns are unaltered. *This Allowance only applies to those features that are less than 45 years old.* 

j. Repair or replacement of metal utilitarian structures (e.g. pump houses, storage buildings) less than 45 years old, when performed in previously disturbed soils.

#### 6. Roofing

- a. Installation of scaffolding, polyethylene sheeting, or tarps, provided such work will not result in additional damage or irreversible alterations to character defining features.
- b. In-kind repair, replacement, or strengthening of roofing, rafters, fascia, soffits, gutters, verge boards, leader boxes, downspouts, or other damaged roof system components.
- c. Replacement of roofing materials with the same color, shape, and pattern, including replacement of three-tab asphalt shingles with dimensioned architectural shingles; cement asbestos shingles with fiberglass, composition, or asphalt shingles; asbestos panels with fiberglass, cement, or metal panels; or untreated wood shingles and shakes with fire resistant wood shingles and shakes.
- d. Repairs to flat roof cladding, including changes in roofing materials, where the repairs are not visible from the ground level.

#### 7. Weatherproofing and Insulation

- a. Caulking and weather-stripping to complement the color of adjacent surfaces or sealant materials.
- b. In-kind repair or replacement of insulation systems, provided that existing interior plaster, woodwork, exterior siding, or exterior architectural detail is not altered. *This Allowance does not apply to spray foam insulation*.

## 8. Structural Retrofits

a. Installation of the following retrofits/upgrades, provided that such upgrades are not visible on the exterior: attic bracing, cross bracing on pier and post foundations; fasteners; collar ties; gussets; tie downs; strapping and anchoring of mechanical, electrical, and plumbing equipment; concealed anchoring of furniture; installation of plywood diaphragms beneath first floor joists, above top floor ceiling rafters, and on roofs; and automatic gas shut off valves.

- b. Replacement or repair of lightning rods.
- c. Installation of new wheelchair ramp on the front or other entrance of a structure visible from a public right-of-way, in a manner that does not remove, compromise or damage the existing historic materials or features and would be completely reversible without damage to historic fabric. *This Allowance only applies to residential structures*.
- d. Installation of new wheelchair ramp on side or rear entrance of a structure, when not visible from any public right-of-way. *This Allowance only applies to residential structures*.

## 9. Safe Rooms

- a. Installation of individual safe rooms within the property limits of a residence where the installation would occur within the existing building or structure or in previously disturbed soils. *This Allowance does not apply to rooms attached to or abutting a residence or highly visible from a public right-of-way.*
- b. Modifications to buildings that are less than 45 years old, or modifications that are not visible on the exterior or in public interior spaces of buildings that are at least 45 years old, for community safe rooms.

#### 10. Elevation, Demolition, and Reconstruction

a. Activities related to the elevation, demolition and/or reconstruction of buildings or structures less than 45 years of age so long as the proposed activities substantially conform to the original footprint and/or are performed in previously disturbed soils including any staging area, and the buildings or structures are not located within or adjacent to a National Register listed or eligible historic district.

## 11. Flood Proofing and Secondary Elevations

a. Activities related to flood proofing and minor upgrades on secondary elevations provided that installation does not damage or cause loss of character-defining features, as defined by FEMA SOI qualified staff, and can be removed in the future without causing damage. Minor upgrades may include replacement of exterior utilitarian, non-character-defining doors or windows with new compatible or in-kind doors or windows, and the addition of new elements (such as storm panels or flood panels) to exterior doors, windows, or other openings excluding the main façade. The National Park Service (NPS)

publication *Flood Adaptation for Rehabilitating Historic Buildings* provides guidance about how to adapt historic buildings to be more resilient to flooding risk in a manner that will preserve their historic character.

## 12. Buildings/Structures Previously Determined Ineligible

- a. Repair, retrofitting, or renovation of buildings/structures that have been previously determined ineligible for listing in the National Register within the last five (5) years providing the undertaking does not include exterior modifications to a building/structure located within the APE of a historic resource listed or eligible for listing in the National Register.
- C. **TRANSPORTATION FACILITIES,** when proposed activities described below substantially conform to the original footprint and/or performed in previously disturbed soils, including the area where the activity is staged.

## 1. Roads and Roadways

- a. Repair of roads to pre-disaster geometric design standards and conditions using in-kind materials, shoulders, medians, clearances, curbs, and side slopes. This allowance permits minor improvement to meet current code and standards or hazard mitigation measures, such as those designed to harden exposed surfaces, including the application of gravel armoring to side slopes and ditches.
- b. In kind repair to historic paving materials for roads and walkways.
- c. In-kind repair or replacement of culvert systems and arches beneath roads or within associated drainage systems, including provision of headwalls, riprap (including riprap beyond the original footprint) and any modest increase in capacity for the purposes of hazard mitigation or to meet current codes and standards, provided that the work substantially conforms to the existing footprint, or falls within the footprint of the washed out location, and does not involve an increase in roadway width. *For stone or brick culverts or arches beneath roadways, this allowance only applies to in-kind repair.*
- d. In-kind repair or replacement of road lighting systems, including period lighting fixture styles.
- e. In-kind repair or replacement of road appurtenances such as curbs, berms, fences, and sidewalks.

- f. Stabilization of hazardous slopes within transportation rights-of-way. Stabilization methods include the installation of retaining walls and systems such as gabion baskets, crib walls, and soldier pile and lag walls. Work will not exceed the limits of the previously disturbed rights-of-way and will not take place within the boundary of any historic property or district listed or eligible for listing in the National Register. This allowance applies to additions, only.
- g. Removal, replacement and/or installation of flap-gates or flood gates, and bar screeners provided that activities are confined to the existing footprint or does not require new or additional areas to be excavated to construct said features. If the project substantially conforms to the existing footprint and no known eligible or unassessed site is within the footprint and area of project activities, the Allowance may still be applied.

## 2. Bridges

- a. Installation of a temporary (Bailey-type) bridge over an existing structure or at a previously disturbed location, such as a former bridge location, to allow passage of emergency vehicles.
- b. In-kind repair or replacement of bridge components (e.g. abutments, wing walls, piers, decks, and fenders) in previously disturbed soils.
- c. Major repair or replacement of bridges that are less than 45 years old and are not located on significant archeological sites, where construction and staging is limited to the existing rights-of-way.
- d. Replacement of a stream crossing type (i.e. culvert to bridge) provided no additional ground disturbance is required. This allowance applies to pedestrian and foot bridges and allows for a change in design, but not a change in the original footprint.
- D. UTILITIES, COMMUNICATIONS SYSTEMS AND TOWERS, when proposed activities described below substantially conform to the original footprint and/or performed in previously disturbed soils, including the area where the activity is staged.

## 1. General

a. In-kind repair or in-kind replacement, or minor upgrading of utilities within the existing footprint. If the project substantially conforms to the existing footprint and no known eligible or unassessed site is within the footprint and area of project activities, the Allowance may still be applied.

- b. Installation of new utilities and associated features within existing rights-of-way provided the activities are not within a National Register listed or eligible historic district.
- c. Directional boring of new/replacement service line and related appurtenances involving boring or silt trenches within previously disturbed soils of rights-of-way or utility corridors.
- d. In-kind repair or replacement, or minor upgrades of water towers provided activities take place within previously disturbed soils. Ground-level facilities may be added or expanded in previously disturbed areas. This allowance does not apply to historic-age water towers.
- e. Repair or replacement of utility lines (e.g. sewer, gas, and water) located within the property boundary of the structure, when performed in previously disturbed soils.
- f. Repair or replacement of septic tank, drain field, and well pump in previously disturbed soils.

## 2. Generators and Utilities

a. In-kind repair or replacement, or minor upgrades, elevation, and/or installation of generators, HVAC systems, and similar equipment provided activities occur within previously disturbed soils and any roof mounted equipment is not visible from the ground level. *This includes any related trenching within previously disturbed soils, except when in close proximity to a known archaeological site.* 

## 3. Communication Equipment/Systems and Towers

- a. Acquisition, installation, or operation of communication and security equipment/systems that use existing distribution systems, facilities, or existing infrastructure right-of-way.
- b. The collocation of communication and security equipment on existing towers and buildings/structures less than 45 years of age, provided that the work does not increase existing tower height or footprint by more than 10% and occurs within previously disturbed soils.
- c. Enhancement, repair or replacement of existing communication towers and antenna structures provided the work does not increase existing tower height or footprint by more than 10% and occurs within previously disturbed soils.

- d. Installation of new temporary (not to exceed 12 months) communications towers and antenna structures provided that the work does not require modification of buildings/structures older than 45 years and occurs within previously disturbed soils.
- e. Installation of new communication towers, less than 200 feet tall, in previously developed urban complexes when the work does not require modification of buildings/structures older than 45 years, occurs within previously disturbed soils and is not within 500 feet of the boundaries of a historic property.
- E. WATER RESOURCE MANAGEMENT AND CONTROLS, when proposed inkind activities below substantially conform to the original footprint and/or are performed in previously disturbed soils, including the area where the activity is staged. This applies to all Section E allowances, listed below.

## 1. Canal Systems

a. In-kind repairs or replacement to canal systems, irrigation districts, or drainage districts and associated *elements when existing canal systems are not historic properties*.

#### 2. Breakwaters, Seawalls, Revetments, and Berms

a. In-kind repair or replacement of breakwaters, seawalls, and revetments, provided the work occurs in previously disturbed soils *when existing breakwaters, seawalls, and revetments are not historic properties.* 

#### 3. Dams, Levees, and Floodwalls

a. In-kind repair or replacement of dams, levees, floodwalls and related features, including spillways, tide gates, and fuse plugs, provided the work occurs in previously disturbed soils *when existing dams, levees and floodwalls are not historic*.

#### 4. Fish Hatcheries

a. In-kind repair or replacement of fish hatcheries and fish ladders.

## 5. Waste-Water Treatment Lagoon Systems

a. In-kind repair or replacement, or minor upgrades of waste-water treatment lagoon systems.

## 6. Foundations and Retaining Walls

a. In-kind, installation, in place repair, replacement, and reinforcement of footings, foundations, retaining walls, soldier piles, sheet piling, and shore stabilization systems if related ground disturbing activities are within the boundary of previously disturbed soils and routinely dredged and maintained channels when proposed activities substantially conform to the existing footprint and no known eligible or unassessed site or shipwreck is within the footprint and area of project activities. This Allowance does not apply to a project, including staging areas, on a known eligible or unassessed archaeological site or shipwreck.

## Appendix C

## **Treatment Measures**

When avoidance or minimization of adverse effects is not appropriate, the following Treatment Measures are suggested for the resolution of Adverse Effects:

If Undertakings result or will result in adverse effects, FEMA, TDEM, the Subrecipient, and SHPO, may develop a treatment measure plan that includes one or more of the following Treatment Measures, depending on the nature of historic properties affected and the severity of adverse effects. This Appendix may be amended in accordance with Stipulation IV.A.3 of this Agreement, Amendments.

- I. Treatment Measures
  - A. Recordation
    - 1. Digital Photography Package: Prior to project implementation, the designated responsible party shall oversee the successful delivery of a digital photography package prepared by staff or contractors meeting the Professional Qualifications for Architectural History, History, Architecture, or Historic Architecture, as appropriate. The digital photography package will meet the standards cited in the NPS' National Register of Historic Places Photographic Policy March 2010 or subsequent revisions https://www.nps.gov/subjects/nationalregister/upload/Photo\_Policy\_update\_2 013\_05\_15\_508.pdf
      - a. The digital photography package shall include a comprehensive collection of photographs of both interior and exterior views showing representative spaces and details of significant architectural features and typical building materials. Exterior photographs shall include full oblique and contextual images of each elevation. Exterior views shall be keyed to a site plan while interior views shall be keyed to a floor plan of the building/structure. The photographs shall be indexed according to the date photographed, site number, site name, site address, direction, frame number, subject matter and photographer's name recorded on the reverse side in pencil.
      - b. The digital photography package shall include printed color copies of the digital photographs (on appropriate paper, per *NPS Photographic Policy*), a CD/DVD of the digital photographs (per *NPS Photographic Policy*), a completed state architectural inventory form, and a written site history of the historic property.
      - c. The designated responsible party shall submit the digital photography package to the SHPO for review and approval. Once approved by the

SHPO, the designated responsible party shall submit a copy of the approved documentation to a state or local historical society, archive, and/or library for permanent retention.

- 2. <u>35mm Black and White Photography Package:</u> Prior to project implementation, the designated responsible party shall oversee the successful delivery of a 35 mm black and white film photography package prepared by staff or contractors meeting the Professional Qualifications for Architectural History, History, Architecture, or Historic Architecture, as appropriate.
  - a. The 35 mm black and white film photography package shall include a comprehensive collection of photographs of both interior and exterior views showing representative spaces and details of significant architectural features and typical building materials. Exterior photographs shall include full oblique and contextual images of each elevation. Exterior views shall be keyed to a site plan while interior views shall be keyed to a floor plan of the building/structure. The photographs shall be indexed according to the date photographed, site number, site name, site address, direction, frame number, subject matter and photographer's name recorded on the reverse side in pencil.
  - b. The 35 mm black and white film photography package shall include one (1) full set of 35mm black and white photographs printed on fiber-based paper, the corresponding 35mm film negatives in acid free sleeves, a completed state architectural inventory form, and a written site history of the historic property.
  - c. The designated responsible party shall submit the 35 mm black and white film photography package the SHPO for review and approval. Once approved by the SHPO, the designated responsible party shall submit a copy of the approved documentation to a state or local historical society, archive, and/or library for permanent retention.
- 3. <u>Large Format Photography Package</u>: Prior to project implementation, the designated responsible party shall oversee the successful delivery of a large format photography package prepared by staff or contractors meeting the Professional Qualifications for Architectural History, History, Architecture, or Historic Architecture, as appropriate.
  - a. The large format photography package shall include a comprehensive collection of photographs of both interior and exterior views showing representative spaces and details of significant architectural features and typical building materials. Exterior photographs shall include full oblique and contextual images of each elevation. Exterior views shall be keyed to a site plan while interior views shall be keyed to a floor plan of the building/structure. The photographs shall be indexed according

to the date photographed, site number, site name, site address, direction, frame number, subject matter and photographer's name recorded on the reverse side in pencil.

- b. The large format film photography package shall include one (1) full set of 4x5 or 5x7-inch photographs printed on fiber-based paper, the corresponding 4x5 or 5x7-inch negatives in acid free sleeves, a completed state architectural inventory form, and a written site history of the historic property.
- c. The designated responsible party shall submit the large format film photography package to the SHPO for review and approval. Once approved by the SHPO, the designated responsible party shall submit copies of the approved documentation to a local historical society, archive, and/or local library for permanent retention.
- B. Design Review by the SHPO
  - 1. Prior to project implementation, including any demolition, ground disturbing, or construction activities, the Subrecipient shall submit to the SHPO for review and comment plans, drawings, and specifications which will, to the greatest extent possible, preserve the basic character of a building, including: design, scale, massing, fenestration patterns, orientation, and materials. Primary emphasis will be given to the major, visible street elevations. Significant contributing features (e.g., windows, doors, porches, or trim) will be repaired or replaced either in kind, or with substantially in kind materials that match all visual aspects of the historic features. Aesthetic camouflaging treatments such as paints, veneers, texture compounds, other surface treatments, sympathetic infill panels, or landscaping features will be incorporated to the greatest extent possible. Construction bid documents (drawings and specifications) will be provided for SHPO review, comment, and approval. SHPO shall provide comments and recommendations within thirty (30) days of receipt.
- C. Public Interpretation
  - 1. Prior to project implementation, FEMA, TDEM, and the Subrecipient shall work with the SHPO to design an educational interpretive plan. The plan may include signs, displays, educational pamphlets, websites, workshops and other similar mechanisms to educate the public on historic properties within the local community, state, or region. Once an interpretive plan has been agreed to by the parties, SHPO and the designated responsible party shall continue to consult throughout implementation of the plan until all agreed upon actions have been completed by the designated responsible party.

- D. Historical Context Statements and Narratives
  - 1. Prior to project implementation, FEMA, TDEM, and the Subrecipient shall work with the SHPO to determine the topic and framework of a historic context statement or narrative the designated responsible party shall be responsible for completing. The statement or narrative may focus on an individual property, a historic district, a set of related properties, or relevant themes as identified in the statewide preservation plan. Once the topic of the historic context statement or narrative has been agreed to, the designated responsible party shall continue to coordinate with the SHPO through the drafting of the document and delivery of a final product. The SHPO shall have final approval over the end product. The designated responsible party shall use staff or contractors that meet the Secretary's Professional Qualifications for the appropriate discipline.
- E. Oral History Documentation
  - 1. Prior to project implementation, FEMA, TDEM, and the Subrecipient shall work with the SHPO to identify oral history documentation needs and agree upon a topic and list of interview candidates. Once the parameters of the oral history project have been agreed upon, the designated responsible party shall continue to coordinate with the SHPO through the data collection, drafting of the document, and delivery of a final product. The SHPO shall have final approval over the end product. The designated responsible party shall use staff or contractors that meet the Secretary's Professional Qualifications for the appropriate discipline.
- F. Historic Property Inventory
  - 1. Prior to project implementation, FEMA, TDEM and the Subrecipient shall work with the SHPO to establish the appropriate level of effort to accomplish a historic property inventory. Efforts may be directed toward the resurvey of previously designated historic properties and/or districts which have undergone change or lack sufficient documentation, or the survey of new historic properties and/or districts that lack formal designation. Once the boundaries of the survey area have been agreed upon, the designated responsible party shall continue to coordinate with the SHPO through the data collection process. The designated responsible party shall use SHPO standards for the survey of historic properties and SHPO forms as appropriate. The designated responsible party shall prepare a draft inventory report, according to SHPO templates and guidelines, and work with the SHPO until a final property inventory is approved. The designated responsible party shall use staff or contractors that meet the Secretary's Professional Qualifications for the appropriate discipline. All data collected or developed as part of the inventory or survey (GIS data layers, printed maps, database of built historic properties, etc.) will be made available to all consulting parties.

- G. National Register and National Historic Landmark Nominations
  - 1. Prior to project implementation, FEMA, TDEM and the Subrecipient shall work with the SHPO to identify the individual properties that would benefit from a completed National Register or National Historic Landmark nomination form. Once the parties have agreed to a property, the designated responsible party shall continue to coordinate with the SHPO through the drafting of the nomination form. The SHPO shall provide adequate guidance to the designated responsible party during the preparation of the nomination form and shall formally submit the final nomination to the Keeper for inclusion in the National Register. The designated responsible party shall make revisions as requested by the State Board of Review or the Keeper. The designated responsible party shall use staff or contractors that meet the Secretary's Professional Qualifications for the appropriate discipline.
- H. Geo-References of Historic Maps and Aerial Photographs
  - 1. Prior to project implementation, FEMA, TDEM and the Subrecipient shall work with the SHPO to identify the historic maps and/or aerial photographs for scanning and geo-referencing. Once a list of maps and/or aerial photographs have been agreed upon, the designated responsible party shall continue to coordinate with the SHPO through the scanning and geo-referencing process and shall submit drafts of paper maps and electronic files to the SHPO for review. The SHPO shall have final approval on the quality of the documentation provided by the designated responsible party. The final deliverable shall include a paper copy of each scanned image, a geo-referenced copy of each scanned image, and the metadata relating to both the original creation of the paper maps and the digitization process.
- I. Archaeological Data Recovery Plan
  - 1. Prior to project implementation, FEMA will coordinate with [relevant partners] to develop an appropriate data recovery plan for archaeological sites that have been adversely affected by the Undertaking. The Data Recovery Plan will be tailored to the specific Undertaking and may integrate multiple forms of data collection as appropriate for the affected resource.